TENNESSEE MUNICIPAL BENCHMARKING PROJECT

FY 2004 ANNUAL REPORT

PREPARED BY:

ALAN MAJOR FINANCE & ACCOUNTING CONSULTANT



TABLE OF CONTENTS

	<u>PAGE</u>
TABLE OF CONTENTS	1
EXECUTIVE SUMMARY	2
COMMITTEE MEMBERS	5
RESIDENTIAL REFUSE COLLECTION AND DISPOSAL	7
POLICE	25
FIRE	47

EXECUTIVE SUMMARY

This is the 2004 Annual Report of the Tennessee Municipal Benchmarking Project (TMBP). This is the third year of developing these comparisons. The performance and financial data is based on the actual results for the year ended June 30, 2004.

While every effort has been made to ensure the completeness and accuracy of the data used, there can be errors and inconsistencies in the reported information that may affect the results. Although we strive for an "apples to apples" comparison, there are exceptions. Sometimes, a city department provides a broader level of service or a higher quality of service than the norm. There is a narrative description of each city's service describing unique situations that affect performance measures. The graphs only tell part of the performance story.

There are nine cities in this report. They are presented in ascending order of population. The populations of the cities range from 23,120 to 155,582. Those cities are Maryville, Brentwood, Oak Ridge, Collierville, Cleveland, Bartlett, Kingsport, Clarksville, and Chattanooga.

This report could only be completed with the tremendous efforts from all the committee members. A special thanks to all the steering committee members who reviewed their city's departmental performance measures and prepared their financial data.

Although I put this report together, it was with the concerted efforts of several MTAS staff including Armintha Loveday, Sharon Rollins, Rex Barton, and Ray Crouch. Dick Phebus, Ralph Cross, and Ron Darden deserve special mention for their assistance and support.

There are three services measured and benchmarked: residential refuse collection and disposal, police services, and fire services. Each departmental service section begins with a service description, next the raw data and performance measures is presented, and then each city's graphs.

The cost data includes all direct costs of providing the service plus significant overhead items such as insurance, benefits administrations, and fleet maintenance.

The direct costs are generally those controlled by the departmental budget authority. The direct costs in this report are the actual expenditures for the year ended June 30, 2004.

The overhead or indirect cost items represent significant operational costs that are often budgeted in another department. These overhead costs are allocated to the service departments. Allocations are made based on the most appropriate method for the cost to be allocated.

The most common allocation method is the number of the service department employees divided by the total number of city employees. The resulting percentage is multiplied times an overhead cost to arrive at the amount to be allocated to the service department. Also, depreciation expense is calculated and added as indirect cost of service delivery. The resulting total cost of providing these services is comparable to that in the private sector.

Residential refuse collection is the collection of household refuses from residential premises and other locations. The cost of **disposal** was added to this service this year. Interestingly, some cities enjoy free tipping fees. For some that contract for the service, the disposal cost is part of the package.

The service excludes waste from commercial dumpsters, yard waste and leaves, collection of recyclable material and any other special or non-routine service. Some cities are not involved in the refuse collection business at all as citizens contract directly with a private vendor.

Police services consist of traditional law enforcement functions, including patrol, investigations, and police

administration. These functions encompass preventive patrols, traffic enforcement, responding to calls for service, and investigation of crimes.

Specifically excluded from the service definition are: animal control and emergency communications (dispatch). The service definition does include all support personnel and services, except those relating to animal control and emergency communications.

Fire services consist of the entire range of services provided by the city's Fire Department, which may include fire suppression, fire prevention, fire code inspections, fire safety education, arson investigation, rescue, and/or Emergency Medical Services.

Readers are cautioned to avoid generalized conclusions regarding any particular city's performance using the limited information gathered for this report. Comparison of government performance is a very inexact science, and the primary goal of the project is to provide a few more pieces of information to the managers and decision makers in the participating cities to assist in their management of the city. It is not the intention of this report to absolutely rank any city's performance against the other participant cities, and users of the report are urged to bear that in mind as they read it.

TENNESSEE MUNICIPAL BENCHMARKING PROJECT COMMITTEE MEMBERS FY 2004

STEERING COMMITTEE:

<u>NAME</u>

Mark Brown Kirk Bednar Brian Smart Wilbur Berry Janice Casteel David Smoak Ray Griffin,Jr John Tate Amy Fitzgerald <u>CITY</u> Bartlett Brentwood Chattanooga Clarksville Cleveland Collierville Kingsport Maryville Oak Ridge <u>TITLE</u>

Finance Director Asst. City Manager Accounting Manager Finance Director Director of F & A Asst. to City Manager City Manager Finance Director Government and Public Affairs Coordinator

POLICE COMMITTEE:

<u>NAME</u>

<u>TITLE</u>

Mark Hopper Jeff Hughes Lon Eilders Mark Smith Wesley B. Snyder, Jr. Jim Wilson David Quillin Tony Crisp David Beams Bartlett Brentwood Chattanooga Clarksville Cleveland Collierville Kingsport Maryville Oak Ridge Police Director Lieutenant Accreditation Mgr. Deputy Chief Chief Accreditation Mgr. Deputy Chief Chief Chief Chief

FIRE COMMITTEE:

Bartlett

TITLE

Gary Graves Kenny Lane Kelvin L. Flint Mike Roberts Bob Gaylor Richard Arwood Craig Dye Ed Mitchell Mack Bailey

NAME

Brentwood Chattanooga Clarksville Cleveland Collierville Kingsport Maryville Oak Ridge Chief Chief Asst. Chief Chief Asst. Chief Chief Chief Chief Chief Chief

TENNESSEE MUNICIPAL BENCHMARKING PROJECT COMMITTEE MEMBERS FY 2004

RESIDENTIAL REFUSE COMMITTEE

NAME

<u>TITLE</u>

Bill Yearwood Not Applicable Beverly Pasley Not Applicable Don Bowker Dynette Wisher Betsy Dale Rick Whaley Gary Cinder Bartlett Brentwood Chattanooga Clarksville Cleveland Collierville Kingsport Maryville Oak Ridge Asst. Director Public Works Not Applicable Dep.Adm.Public Works Not Applicable Public Works Director

Sanitation Mgr. Public Works Mgr. Public Works Director

RESIDENTIAL REFUSE COLLECTION AND DISPOSAL SERVICE

Residential Refuse Collection and Disposal Service Definition and Terms

Service Definition

Routinely scheduled collection of household refuse or garbage from residential premises and other locations, including small businesses, using containers small enough that residents and/or workers can move or lift them manually. This service may include small bulky items. The service excludes waste from commercial dumpsters, yard waste and leaves, collection of recyclable material and any other special or non-routine service. Transportation of refuse to the disposal site (landfill or transfer station) is included, and disposal costs (tipping fees) are included for the first time.

This service is provided by 9 of the 12 cities participating in the project. Brentwood, Clarksville, and Jackson do not provide residential solid waste collection as a city service.

Definitions of Terms Used

- **Residential Refuse Collected –** This figure includes household refuse collected on a regularly-scheduled basis, and those small businesses who use residential-sized containers that are collected on the same schedule as residences.
- **Residential Collection Points** A collection point is a single home, or an apartment or duplex unit or small business that has residential-sized containers that do not exceed the number of containers and/or capacity limit for residential service. It does not include commercial-sized containers that service multiple housing units, apartments or businesses.
- Service Requests This is a written or oral request that is recorded and requires an action. Examples would include missed pickups, spillage, missing containers or lids, traffic problems involving collection vehicles, etc. It excludes general information requests.
- **Tons of Refuse Collected Per FTE Employee –** This measure is applied only to those cities that collect residential refuse with city employees and equipment (Bartlett, Chattanooga, Collierville, Kingsport, Knoxville, and Maryville) rather than through a contractor. It is a measure of the efficiency of the city refuse work crews, and is not available from contractors. An FTE is defined as 2,080 hours per year, which is one year at 40 hours per week.

Tennessee Municipal Benchmarking Program Residential Refuse Collection and Disposal Performance Data

Cities By Increasing Population

27,387 92 210 9,102 11,645 N/A N/A X	11,194	29	40,543 21 221 24,381 14,694 21.0 2,543 X	44,905 45 420 16,213 16,086 16,5 477 X	
210 9,102 11,645 N/A N/A	268 11,194 12,742 N/A 312	257 13,087 11,300 5.2 759	221 24,381 14,694 21.0 2,543	420 16,213 16,086 16.5 477	1,250 50,559 65,000 42.0 7,220
9,102 11,645 N/A N/A	11,194 12,742 N/A 312	13,087 11,300 5.2 759	24,381 14,694 21.0 2,543	16,213 16,086 16.5 477	50,559 65,000 42.0 7,220
11,645 N/A N/A	12,742 N/A 312	11,300 5.2 759	14,694 21.0 2,543	16,086 16.5 477	65,000 42.0 7,220
N/A N/A	N/A 312	5.2 759	21.0 2,543	16.5 477	42.0 7,220
N/A	312	759	2,543	477	
					7,220
X	Х	Х	X	x	Y
Х	Х	Х	Х	Х	Y
Х					~
			Limited	Limited	
Х	Х	Х	Х	Х	Х
		Х	Х	Х	Х
Х	Х				
\$698,700	\$902,959	\$2,034,000	\$3,013,227	\$0	\$0
\$972,590	\$953,077	\$782,420	\$3,391,961	\$1,563,382	\$8,360,787
	\$698,700	\$698,700 \$902,959	X X \$698,700 \$902,959 \$2,034,000	X X \$698,700 \$902,959 \$2,034,000 \$3,013,227	X X \$698,700 \$902,959 \$2,034,000 \$3,013,227 \$0

WORKLOAD

WURNLUAD							
Tons/1,000 Population	338	332	301	353	601	361	325
Tons/1,000 Collection Points	876	782	879	1,158	1,659	1,008	778
EFFICIENCY							
Cost/Ton Collected	\$78	\$107	\$85	\$60	\$139	\$96	\$165
Cost/Ton Collected - Curbside	\$78		\$85	\$60	\$139	\$96	\$165
Cost/Ton Collected - Back Door		\$107					
Cost/Collection Point	\$68	\$84	\$75	\$69	\$231	\$97	\$129
Cost/Collection Point - Curbside	\$68		\$75	\$69	\$231	\$97	\$129
Cost/Collection Point - Back Door		\$84					
Tons Collected/FTE (2,080 hrs.)	1,084	N/A	N/A	2,517	1,161	983	1,204
EFFECTIVENESS							
Requests Per 1,000 Collect. Points	73	N/A	24	67	173	30	111

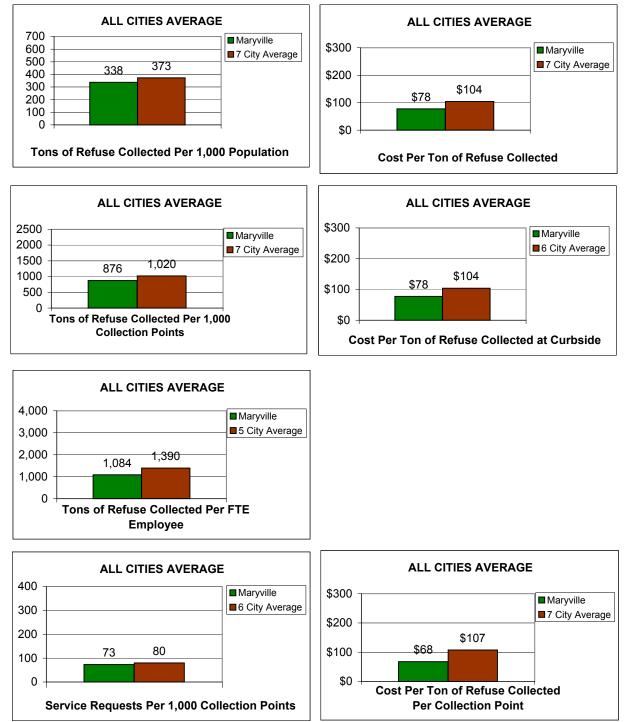
Tennessee Municipal Benchmarking Program Residential Refuse Collection and Disposal Performance Data 7/1/2003 - 6/30/2004

CALCULATED BENCHMARKS WORKLOAD	Average of All Cities				
Tons/1,000 Population	373	7 City Average			
Tons/1,000 Collection Points	1,020	7 City Average			
EFFICIENCY					
Cost/Ton Collected	\$104	7 City Average			
Cost/Ton Collected - Curbside	\$104	6 City Average			
Cost/Ton Collected - Back Door	\$107	1 City Average			
Cost/Collection Point	\$107	7 City Average			
Cost/Collection Point - Curbside	\$111	6 City Average			
Cost/Collection Point - Back Door	\$84	1 City Average			
Tons Collected/FTE (2,080 hrs.)	1,390	5 City Average			
EFFECTIVENESS					
Requests Per 1,000 Collect. Points	80	6 City Average			

Maryville

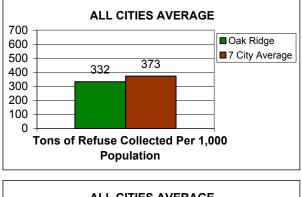
Residential Refuse Collection

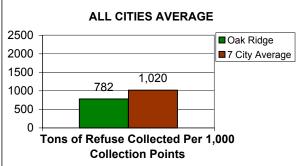
City Profile	Explanatory Information
Population: 23,120	Service Level and Delivery
Residential Refuse	Maryville collects residential refuse in thirty-five
Collected (tons): 7,806	gallon containers once a week at curbside. The City provides back door pickup for handicapped and disabled residents.
Residential	
Collection Points: 8,908	The City uses rear loading refuse trucks and three men crews on three routes.
Service Requests: 180	The trucks average one trip per day to the landfill.
FTE Positions: 7.2	The average distance to the landfill is five miles.
	There is no fee for residential service.
	Conditions Affecting Service, Performance, and Cost
	Rear loading with a three-man crew is labor intensive and more expensive than using smaller crews and an automated system.



RESIDENTIAL REFUSE COLLECTION AND DISPOSAL - ALL CITIES

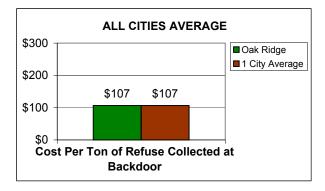
City Profile		Explanatory Information
Population: 27,387		Service Level and Delivery
Residential Refuse		The City of Oak Ridge contracts with Waste Connections of TN, Inc. for once a week residential backdoor refuse collection.
Collected (tons): 9,102		Customers provide containers.
9,102		The city charges a monthly fee of \$5.00/household. The fee includes collection and disposal for household refuse, curbside recycling, a Spring household trash and brush pickup and a Fall leaf pickup. All these pickup services are contracted to Waste Connections of TN, Inc.
Residential Collection Points:		Collection services are funded by fees and the
11,645		city's general fund.
Service Requests:	N/A	
FTE Positions:		
0 (contract)		Conditions Affecting Service, Performance, and Cost
		The city's contractor, Waste Connections of TN, Inc., collects recyclables at curbside weekly. Via contract with the city, Waste Connections of TN, Inc. also operates a convenience center in the city.

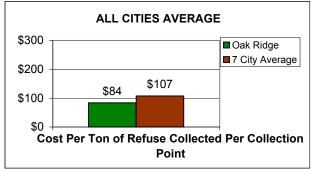




RESIDENTIAL REFUSE COLLECTION AND DISPOSAL - ALL CITIES ALL CITIES AVERAGE Sall CITIES AVERAGE Sall CITIES AVERAGE







CITY OF CLEVELAND

Residential Refuse Collection and Disposal

Service Level and Delivery

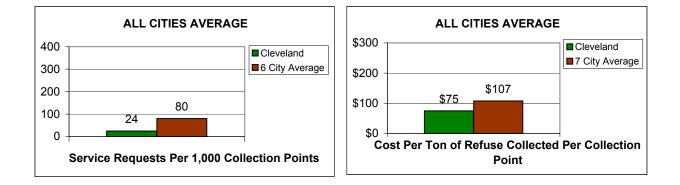
- The City of Cleveland contracts with Waste Connections of TN, Inc. for once per week curbside collection of residential refuse.
- Backdoor service is provided for handicapped and disabled residents.
- The city does not provide refuse containers.
- The monthly fee of \$6.00 funds the costs of refuse collection and disposal.
- Waste Connections of TN, Inc. transports the waste a one-way distance of 14 miles for disposal at Lead Mine Landfill.

Conditions Affecting Service, Performance, and Cost

- The city closely monitors contractor performance and promptly handles complaints.
- Since standard carts are not used, the contractor uses rear-loading collection vehicles. Rear-loaders are less efficient than fully automated side loaders. However, standardized carts must be used with fully automated side-loaders.
- The city also contracts with Waste Connections of TN, Inc. to provide refuse collection for commercial customers.



RESIDENTIAL REFUSE COLLECTION AND DISPOSAL - ALL CITIES



CITY OF COLLIERVILLE

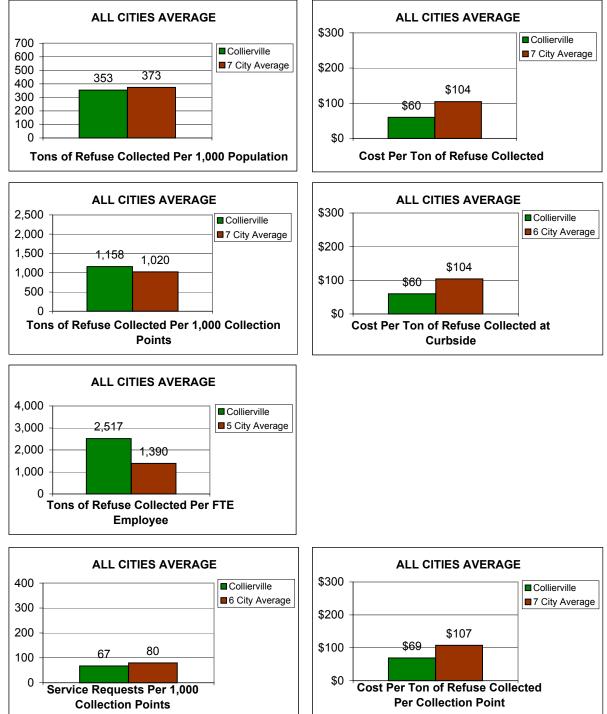
Residential Refuse Collection and Disposal

Service Level and Delivery

- The City of Collierville uses city crews, standard 90-gallon carts and fully automated side loaders to collect residential refuse weekly at curbside.
- A fee of \$15/month funds refuse collection and disposal as well as collection of brush and bulky items.
- Refuse is disposed at a city-owned transfer station. Then refuse is transported by the city approximately 46 one-way miles to a landfill owned by Waste Connection, Inc., Walnut, Mississippi

Conditions Affecting Service, Performance, and Cost

- The department collects refuse in four nine-hour workdays, Monday-Thursday and 4 hours on Fridays.
- Use of fully automated side loaders has allowed the department to absorb growth without adding staff.



RESIDENTIAL REFUSE COLLECTION AND DISPOSAL - ALL CITIES

CITY OF BARTLETT

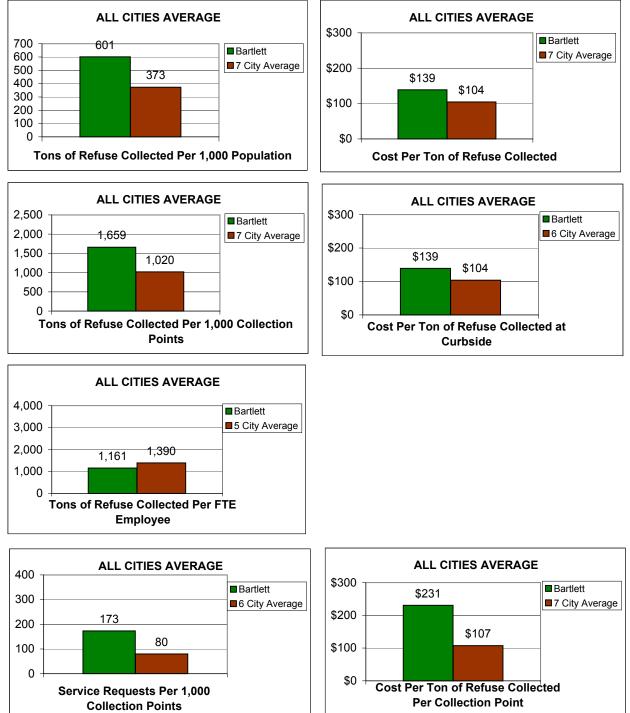
Residential Refuse Collection and Disposal

Service Level and Delivery

- The City of Bartlett uses city crews, standard 90-gallon carts and fully automated side loaders to collect residential refuse weekly at curbside.
- Backdoor service is provided for elderly and handicapped residents.
- A fee of \$17/month funds refuse collection and disposal as well as collection of brush and bulky items.
- Refuse is disposed at a city-owned transfer station. Then refuse is transported by the city approximately 25 one-way miles to a BFI landfill.

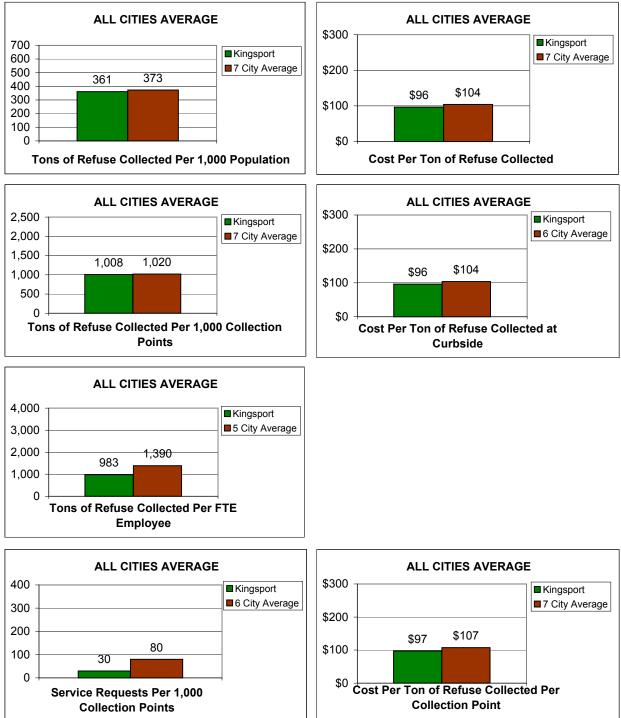
Conditions Affecting Service, Performance, and Cost

- The number of customers are growing at about 30/month.
- Use of fully automated side loaders has allowed the department to absorb growth without adding staff.



RESIDENTIAL REFUSE COLLECTION AND DISPOSAL - ALL CITIES

City Profile	Explanatory Information
Population: 44,905	Service Level and Delivery
Residential Refuse	The City of Kingsport uses two-men city crews and side loading and rear loading trucks to collect residential refuse weekly at curbside. Backdoor service is available for a fee.
Collected (tons): 16,213	There is no fee for curbside refuse collection and disposal. Customers provide containers.
Residential Collection Points: 16,086	Refuse is disposed at a county-owned transfer station. The one-way haul distance is approximately 5 miles.
Service Requests: 477	
FTE Positions: 16.5	Conditions Affecting Service, Performance, and Cost
	Re-designed collection routes resulted in the reduction of alley collections.



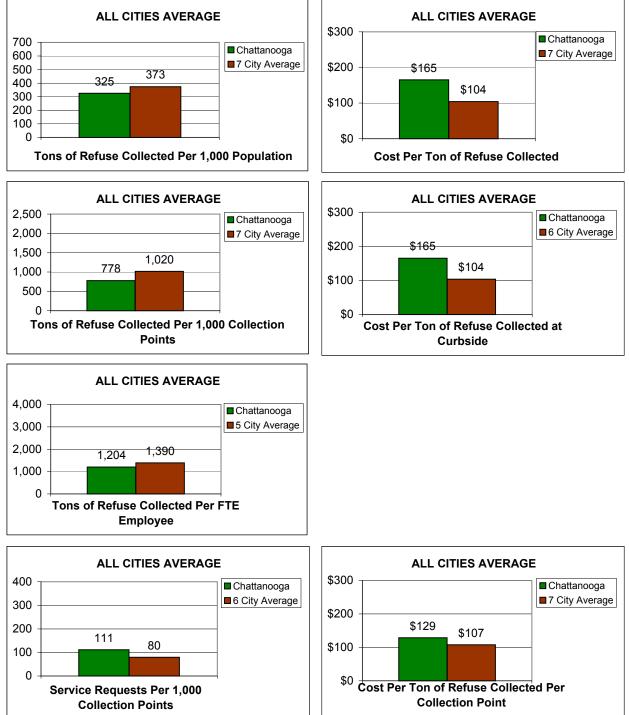
RESIDENTIAL REFUSE COLLECTION AND DISPOSAL - ALL CITIES

Chattanooga

City Profile	9	Explanatory Information					
Population:	155,582	Service Level and Delivery					
Residential Refuse Collected (tons):	50,559	The City of Chattanooga collects residential refuse once per week at the curb. At the door pickup is provided for handicapped and disabled citizens. The city uses primarily fully automated refuse trucks with a one man crew, one semi-					
Residential Collection Points:	65,000	automated refuse truck with a two man crew, and one conventional rear loader refuse truck with a three man crew.					
Service Requests:	7,220	There are thirteen routes and the trucks make two trips per day to the landfill, which is approximately five miles from					
FTE Positions:	42.0	the city. There is no fee for refuse collection service. Ninety-five gallon containers are provided where there is automated service.					

Conditions Affecting Service, Performance, and Cost

Hilly terrain in many parts of the city necessitates the use of the more costly 2 and 3 man crew vehicles on some routes.



RESIDENTIAL REFUSE COLLECTION AND DISPOSAL - ALL CITIES

POLICE SERVICES

Police Service – Service Definition and Terms Used

Police Service Definition

Police Services consists of traditional law enforcement functions, including patrol, investigations, and police administration. These functions encompass preventive patrols, traffic enforcement, responding to calls for service, and investigation of crimes. Specifically excluded from the service definition are: animal control and emergency communications (dispatch). The service definition does include all support personnel and services, except those relating to animal control and emergency communications.

Definitions of Terms Used

- **TIBRS A & B Crimes** The Tennessee Incident-Based Reporting System is now the standard statewide system for reporting crimes in Tennessee. Part A Crimes consist of 22 specific serious crimes, including arson, assault, burglary, homicide, kidnapping, larceny/theft, fraud, drug crimes and sex crimes. Part B Crimes include 11 less serious categories of crimes such as bad checks, loitering and vagrancy, DUI, disorderly conduct, non-violent family offenses, liquor law violations, and trespassing.
- **Dispatched Calls** Calls that result in a response from a Police Patrol unit. Some cities may have a "teleserve" program, where low priority requests for service are handled via telephone, with no officer dispatched, which may be a factor in reducing the number of Dispatched Calls. Also includes officer-initiated calls.
- FTE Positions Number of hours worked in Police Patrol converted to "Full Time Equivalent" positions at 2,080 hours per year, where those figures were available. Since a standard work year is used, this figure may not correspond to the number of positions budgeted in the Patrol function. For some cities, the number of FTE's may be a budgeted figure, rather than actual hours worked, which could result in either understating or overstating the actual hours worked.

Tennessee Municipal Benchmarking Program Police Performance Data

Cities By Increasing Population

7/1/2003 - 6/30/2004

	Maryville	Oak Ridge	Brentwood	Collierville	Cleveland	Bartlett	Kingsport	Clarksville	Chattanooga
Population	23,120	27,387	30,617	37,044	37,192	40,543	44,905	103,455	155,582
City Area (sq. miles)	14	92	41	29	26	21	45	100	144
City Road Miles	163	210	217	257	268	221	420	638	1,100
Calls For Service	25,242	29,705	19,537	39,976	69,517	42,550	69,103	143,769	163,710
Calls Actually Dispatched	25,242	26,450	19,537	39,976	69,517	42,550	69,103	143,769	163,710
TIBRS Type A Crimes	1,469	3,333	902	1,683	5,014	2,730	8,512	12,237	29,926
TIBRS Type B Crimes	211	395	306	877	1,394	378	3,736	1,179	389
Number of FTE'S	39	63	56	102	92	94	97	240	472
Number of Support Personnel	4	17	3	11	11	8	14	27	88
Traffic Accidents *	1,789	1,204	974	957	2,881	1,162	3,385	2,526	15,946
Traffic Accidents w/Injury	246	233	161	179	320	158	934	979	2,950
Police Vehicles	62	19	60	60	117	91	124	285	461
Maintenance Costs	\$93,332	\$195,684	\$45,201	\$9,105	\$376,373	\$176,730	\$336,330	\$380,548	\$2,059,443
Training Costs	26,434	31,992	56,215	45,339	38,990	90,000	36,234	68,650	990,054
Alarm Calls	1,563	2,511	3,840	2,984	3,153	4,553	3,533	1,833	20,530
Total Cost	\$3,415,667	\$4,165,504	\$4,607,855	\$6,578,698	\$6,862,287	\$7,506,105	\$7,273,801	\$15,592,710	\$38,106,390

CALCULATED BENCHMARKS

WORKLOAD

Cost/1,000 pop.	\$147,736	\$152,098	\$150,500	\$177,591	\$184,510	\$185,139	\$161,982	\$150,720	\$244,928
Type A & B Crimes/1,000 pop.	72.7	136.1	39.5	69.1	172.3	76.7	272.8	129.7	194.8
FTE's/1,000 pop.	1.69	2.30	1.83	2.75	2.46	2.32	2.16	2.32	3.03
FTE's/road mile	0.24	0.30	0.26	0.40	0.34	0.43	0.23	0.38	0.43
FTE's/square mile	2.79	0.68	1.37	3.52	3.52	4.48	2.16	2.40	3.28
Accidents/Road Mile	10.98	5.73	4.49	3.73	10.75	5.26	8.06	3.96	14.50

EFFICIENCY

Cost/FTE's	\$87,581	\$66,119	\$82,283	\$64,497	\$74,998	\$79,852	\$74,988	\$64,970	\$80,734
Cost/dispatched call	\$135	\$157	\$236	\$165	\$99	\$176	\$105	\$108	\$233
Incoming Calls/FTE's	647	472	349	392	760	453	712	599	347
Dispatched Calls/FTE's	647	420	349	392	760	453	712	599	347

EFFECTIVENESS

Traffic Injury/ Accidents *	13.8%	19.4%	16.5%	18.7%	11.1%	13.6%	27.6%	38.8%	18.5%
* Some cities report private pro									

* Some cities report private property accidents

Tennessee Municipal Benchmarking ProgramPolice Performance Data7/1/2003 - 6/30/20047/1/2003 - 6/30/20047/1/2003 - 6/30/2004

CALCULATED BENCHMARKS	UNDER 100,000	OVER 100,000	ALL
	7 City Average	2 City Average	9 City Average
WORKLOAD			
Cost/1,000 pop.	\$165,651	\$197,824	\$172,801
Type A & B Crimes/1,000 pop.	119.9	162	129
FTE's/1,000 pop.	2.22	2.68	2.32
FTE's/road mile	0.31	0.40	0.33
FTE's/square mile	2.64	2.84	2.69
Accidents/Road Mile	7.00	9.23	7.49
EFFICIENCY			
Cost/FTE's	\$75,760	\$72,852	\$75,113
Cost/dispatched call	\$153		\$157
Incoming Calls/FTE's	541	473	526
Dispatched Calls/FTE's	533	473	520
EFFECTIVENESS			
Traffic Injury/ Accidents	17.23%	28.63%	19.77%

MARYVILLE

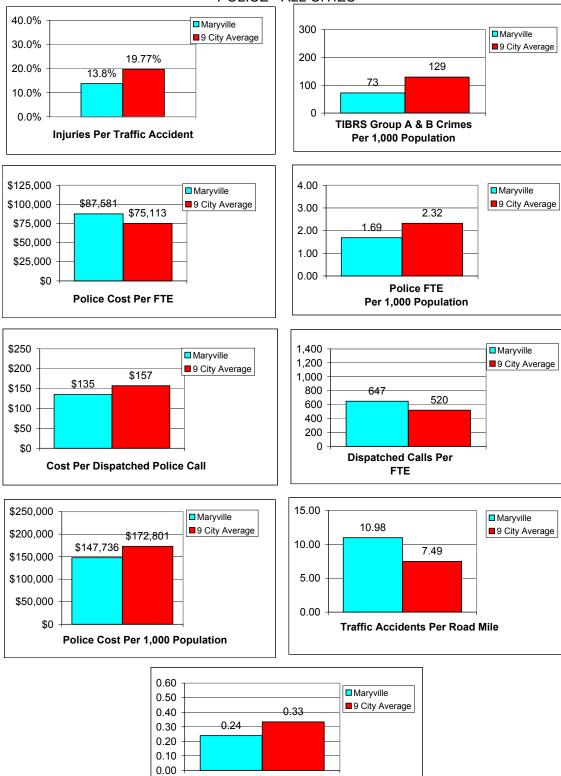
Service Level and Delivery

Maryville operates a full-service police department, including school resource officers and community precinct officers. The department currently operates out of the Blount County Sheriff's Department complex, due to ongoing renovation of the police headquarters and city hall. The department maintains a "home fleet," where officers are allowed to drive their police cars home.

Officers normally work five, eight-hour shifts per week. The department has utilized a schedule of four, ten-hour shifts in the past and may return to that schedule.

Conditions Affecting Service, Performance, and Cost

Maryville is approximately 15 miles from Knoxville, a city of 173,000 people. It also shares a boundary with the City of Alcoa, with a population of 7,000.



POLICE - ALL CITIES

TENNESSEE MUNICIPAL BENCHMARKING PROJECT FY 2004 ANNUAL REPORT

FTE's Per Road Mile

OAK RIDGE

Service Level and Delivery

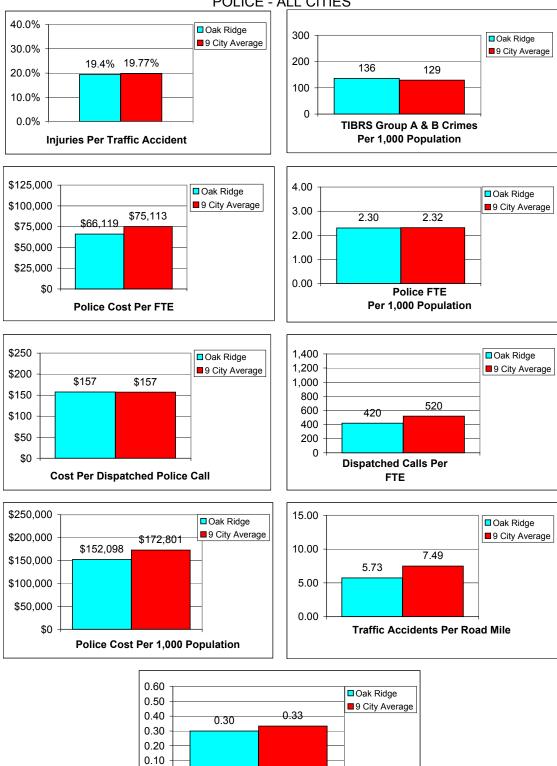
Oak Ridge operates a full-service police department, including School Resource Officers and canine officers. The department also utilizes bicycle and motorcycle patrols. For the purpose of this study, the dispatch function will not be addressed in this report.

The department headquarters is located in City Hall, and the department has substations that officers use for report writing and meeting members of the public.

Officers generally work 12-hour shifts, and the department uses a 28 day, 160 hour work schedule, but the department requires each officer to work two "short" days each work period to balance the schedule.

Conditions Affecting Service, Performance, and Cost

The city limits include all of the Department of Energy federal reservation, and frequent protests there require the city to contribute manpower for security and arrests.





TENNESSEE MUNICIPAL BENCHMARKING PROJECT FY 2004 ANNUAL REPORT

FTE's Per Road Mile

0.00

BRENTWOOD

Service Level And Delivery

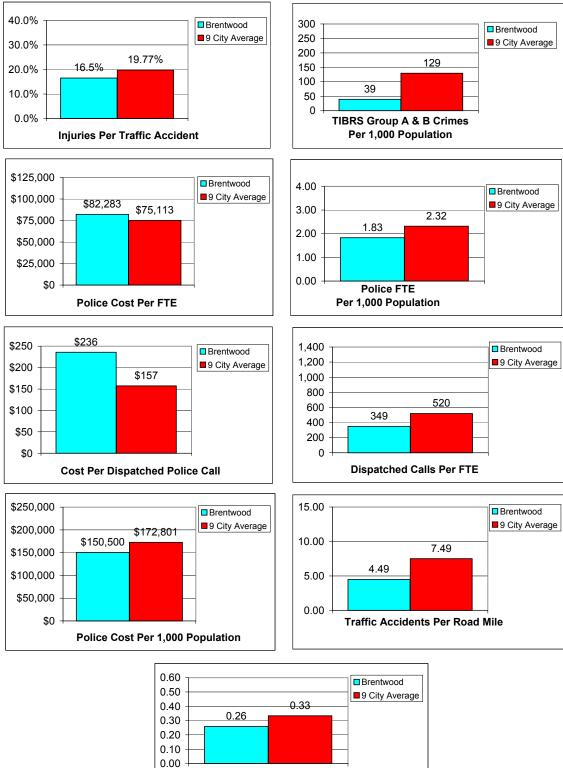
Brentwood operates a full-service police department including community service programs.

For the purpose of this report, the police department includes administration, patrol and criminal investigations. The department has an in-house dispatch operation, but that unit is not included in this report. The police department headquarters is part of the city's municipal building.

Officers work eight hour shifts and are generally scheduled to work 40 hours per week. The department does not have a "take-home" car program

Conditions Affecting Service, Performance, And Cost

Brentwood is part of the Nashville/Davidson County metropolitan area and is served by an interstate highway.



POLICE - ALL CITIES

TENNESSEE MUNICIPAL BENCHMARKING PROJECT FY 2004 ANNUAL REPORT

FTE's Per Road Mile

COLLIERVILLE

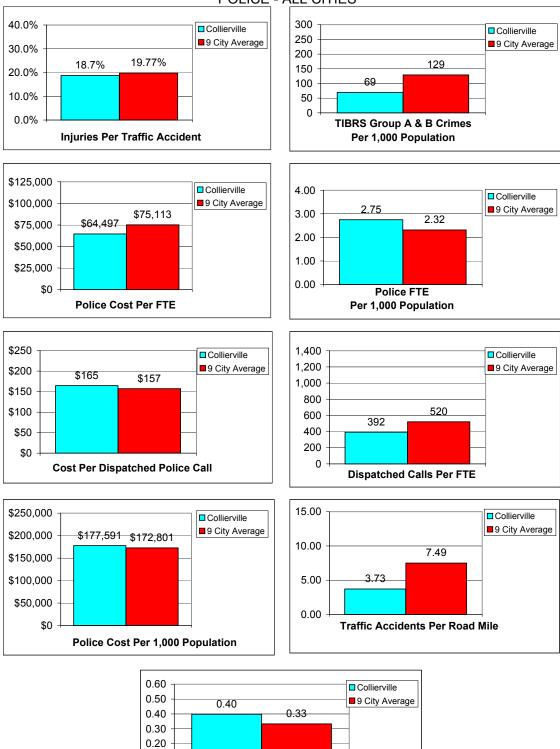
Service Level and Delivery

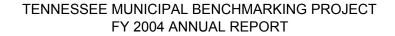
Collierville operates a full-service police department, including DARE, traffic officers and community relations officers.

The police department maintains a headquarters in the city hall building and operates a municipal jail. For the purpose of this study, the dispatch center and the jail unit are not included in this report. The city also operates a General Sessions Court.

Conditions Affecting Service, Performance, and Cost

Collierville is part of the Memphis metropolitan area and is immediately adjacent to the City of Memphis, a city of 650,000 people.





FTE's Per Road Mile

0.10 0.00

CLEVELAND

Service Level and Delivery

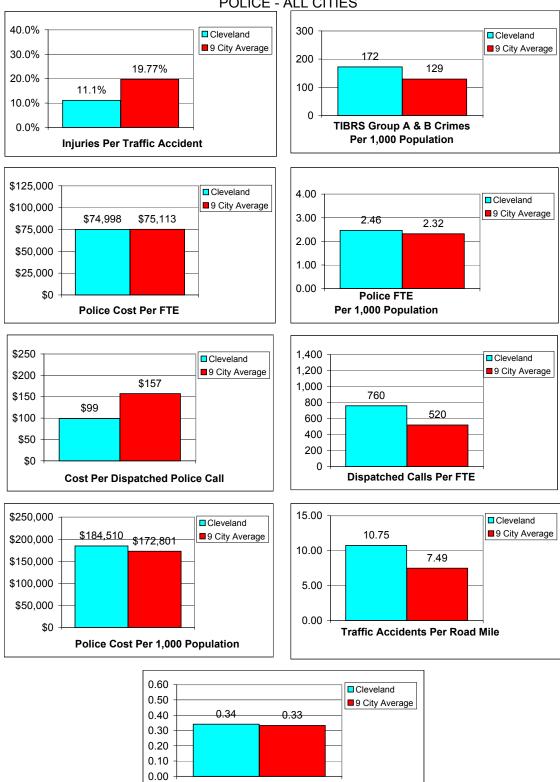
Cleveland operates a full-service police department, including a part-time telephone response unit. The telephone response unit, staffed sporadically by officers on "light duty" due to illness or injury, relieves the department of physically responding to some calls for service, such as minor theft complaints, by taking the report via telephone. The department also provides DARE and School Resource Officers for the local school system.

The department operates a police headquarters separate from the city municipal building. The department provides take-home vehicles for all but a few police officers.

Officers generally work four, 10-hour days per week. The 10-hour shifts allow significant overlapping of personnel during certain times of the day and certain days of the week.

Conditions Affecting Service, Performance, and Cost

Cleveland is located less than 20 miles from Chattanooga, a city with a population in excess of 155,000, and is located on an interstate highway.



TENNESSEE MUNICIPAL BENCHMARKING PROJECT FY 2004 ANNUAL REPORT

FTE's Per Road Mile

BARTLETT

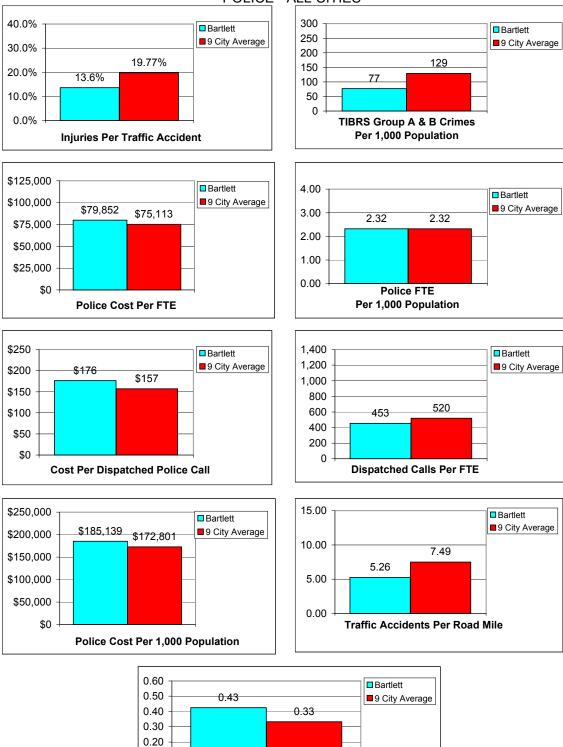
Service Level and Delivery

Bartlett operates a full-service police department, including DARE, traffic officers and community relations officers.

The police department maintains a headquarters separate from the city hall building and operates a municipal jail. For the purpose of this study, the dispatch center and the jail unit are not included in this report. The city also operates a General Sessions Court.

Conditions Affecting Service, Performance, and Cost

Bartlett is part of the Memphis metropolitan area and is immediately adjacent to the City of Memphis, a city of 650,000 people. The city has significant commercial and retail development and multiple interstate exits.



TENNESSEE MUNICIPAL BENCHMARKING PROJECT FY 2004 ANNUAL REPORT

FTE's Per Road Mile

0.10 0.00

KINGSPORT

Service Level and Delivery

Kingsport operates a full-service police department, including DARE and School Resource Officers.

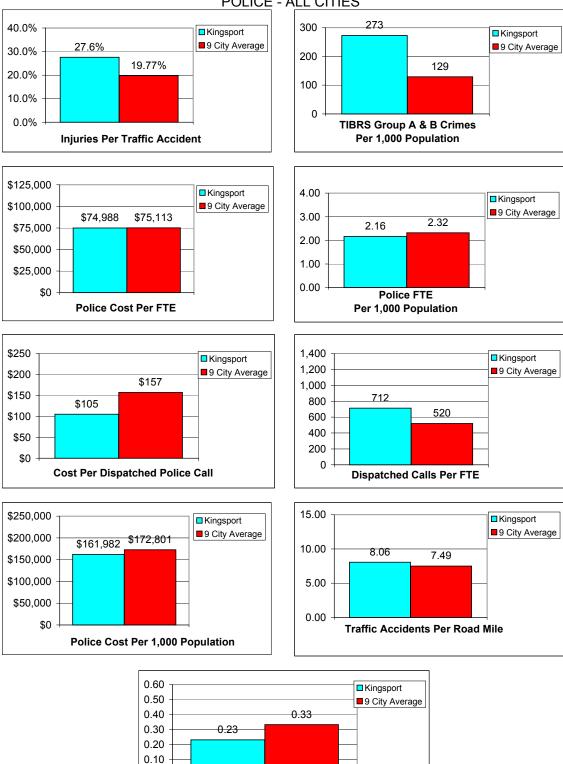
The department shares space with the county in a two-story justice center adjacent to city hall. The department also has substations or offices outside of the police department headquarters. For the purpose of this study, dispatch and jail functions will not be addressed in this report.

Most patrol officers work 12-hour shifts, and the shift schedule results in an 80-hour work schedule every two-week work period. Others are assigned to "Power Shifts" and work an 8 hour day on an 80 hour work period.

The department has a "home fleet" where the majority all officers are assigned a specific vehicle, and most officers drive the vehicles home.

Conditions Affecting Service, Performance, and Cost

The city has annexed multiple exits along the interstate, resulting in long "fingers," well away from the city proper, that officers must patrol and answer calls for service.



TENNESSEE MUNICIPAL BENCHMARKING PROJECT

FY 2004 ANNUAL REPORT

FTE's Per Road Mile

0.00

CLARKSVILLE

Service Level and Delivery

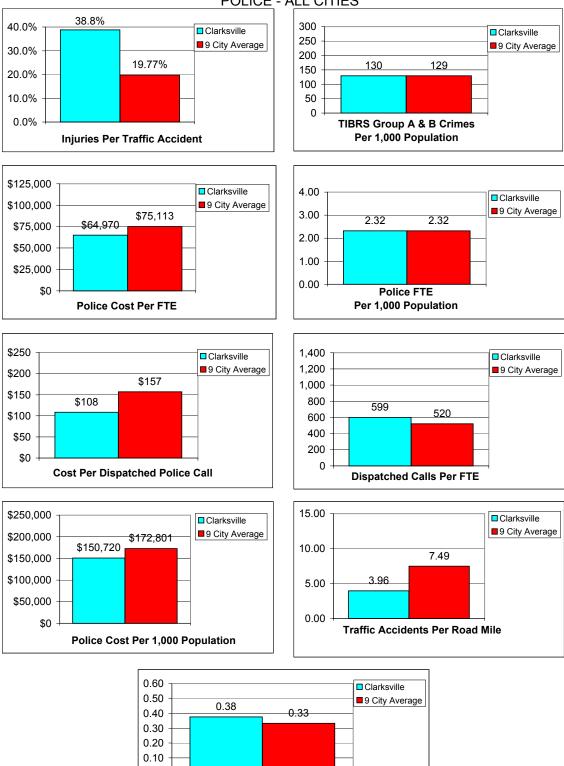
Clarksville operates a full-service police department, including DARE officers. The department has three distinct districts, each operated almost as an independent police department. Each district has traffic, criminal investigation and patrol responsibilities.

The department has a headquarters building, and two districts have their own office space in other buildings. The department maintains a "home fleet" with officers allowed to drive the police vehicles home.

The department works 12-hour shifts, and officers are scheduled to work some "short" shifts to reduce the number of scheduled work hours below the overtime threshold.

Conditions Affecting Service, Performance, and Cost

A portion of the U. S. Army's Fort Campbell is inside the city, and the city is significantly impacted by commercial and residential development associated with the presence of the military base. The city is served by Interstate 24 and serves as a gateway for traffic going into and out of Kentucky.



TENNESSEE MUNICIPAL BENCHMARKING PROJECT FY 2004 ANNUAL REPORT

FTE's Per Road Mile

0.00

CHATTANOOGA

Service Level and Delivery

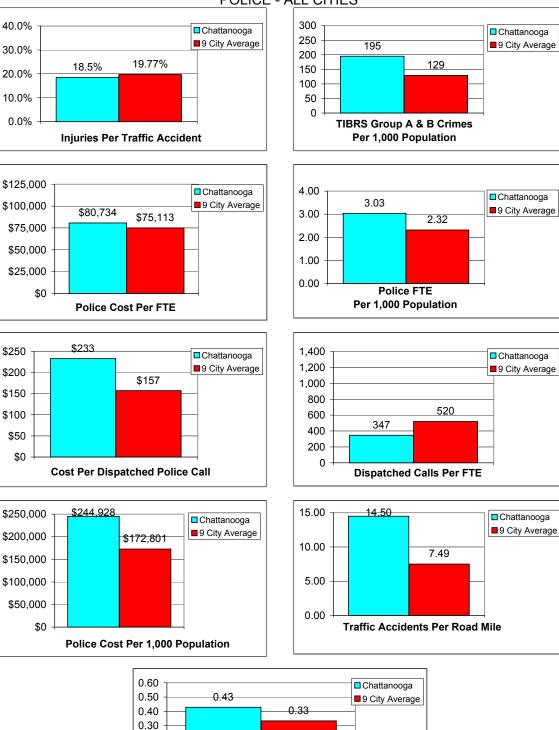
The Chattanooga Police Department is a full-service police department, including DARE and School Resource Officers. The city is divided into distinct geographical areas, with Patrol Commanders having authority over all aspects of patrol activity in their area. The department has opened "precinct" offices in the city. The department operates a "tele-serve" unit, which handles complaints by telephone when the complainant does not need to speak to an officer in person.

The officers generally work eight-hour shifts. The department has a partial "home fleet," with some officers allowed to drive the police vehicles home.

For the purpose of this study, the dispatch and animal control functions of the department are not included in this report.

Conditions Affecting Service, Performance, and Cost

Two major interstates intersect in Chattanooga, producing a high traffic volume. The city is at the center of a metropolitan area and serves as a major shopping hub for a multi-county area, including counties in North Georgia. Chattanooga is a tourist destination and hosts conferences and conventions.



46

TENNESSEE MUNICIPAL BENCHMARKING PROJECT FY 2004 ANNUAL REPORT

FTE's Per Road Mile

0.20 0.10 0.00

FIRE SERVICES

Fire Service – Service Definition and Terms Used

Service Definition

Fire Service consists of the entire range of services provided by the city's Fire Department, which may include fire suppression, fire prevention, fire code inspections, fire safety education, arson investigation, rescue, and/or Emergency Medical Services.

Definitions of Terms Used

- **Calls For Service** Includes all response categories for both emergency and non-emergency service that require use of Fire Department personnel and equipment.
- **Fire Calls** The total of all reported fires of all types, including structure fires. The reporting standard for all fire data is TFIRS, the Tennessee Fire Incident Reporting System, which complies with the standards of NFIRS, the National Fire Incident Reporting System operated by the U.S. Fire Administration, part of the Federal Emergency Management Agency (FEMA).
- Fire Inspections Includes inspections performed by both certified fire inspectors and by the staff of the city's engine companies.
- **FTE Positions –** Number of hours worked in the Fire Department converted to "Full Time Equivalent" positions at 2,760 hours per year. Since a standard work year is used, this figure may not correspond to the number of positions budgeted in the Fire Department. For some cities, the number of FTE's may be a budgeted figure, rather

than actual hours worked, which could result in either understating or overstating the actual hours worked.

Fire Response Time – The beginning time at which the fire department (not the 911 or dispatch center) first becomes aware of the call and the ending time of when the first arriving FD unit is on the scene of the incident. The difference between these two times is the classic Fire Response Time.

Tennessee Municipal Benchmarking Program Fire Performance Data

	Maryville	Oak Ridge	Brentwood	Collierville	Bartlett	Kingsport	Cleveland	Clarksville	Chattanooga
Population	23,120	27,387	30,617	37,044	40,543	44,905	37,192	103,455	155,582
City Area (sq. miles)	14	92	41	29	21	45	26	100	144
City Road Miles	163	210	217	257	221	420	268	638	1,100
Non-Emergency Calls for Service	500	1,102	229	613	0	1,645	592	308	186
Emergency Calls for Service	1,447	2,410	1,959	1,511	3,114	4,175	211	5,312	9,556
Fire Calls	11	128	76	113	105	303	172	700	1,006
Structure Fires	6	30	12	47	32	94	39	120	285
Inspections by Fire Inspectors	2,297	801	415	2,201	1,616	2,812	422	1,436	2,968
Inspections by Fire Companies	1,307	892	129	0	196	0	0	0	0
Fire Code Violations	113	711	1,794	1,609	229	16,853	308	911	N/A
Fire Code Violations-% Cleared	96%	60%	91%	96%	95%	98%	97%	97%	N/A
Number of Full Time Equivalents	32	46	58	55	78	96	80	188	431
City Appraised Value (Millions)	\$ 1,774	\$ 1,867	\$ 4,804	\$ 3,215	\$ 2,807	\$ 3,673	\$ 2,484	\$ 3,343	\$ 9,911
Fire Response Time	5 Min:05	5 Min:11	4 Min:53	4 Min:16	4 Min:19	4 Min:12	3 Min:30	5 Min:35	6 Min:13
Fire Cause Determined	95%	95%	100%	100%	78%	88%	97%	95%	96%
Fire Loss	\$74,730	\$843,215	\$380,175	\$1,544,820	\$1,002,750	\$998,465	\$1,176,550	\$6,944,000	\$5,888,427
EMS Service Levels	1st Resp.	1st Resp.	BLS	ALS	TRANSPORT	ALS	NONE	1st Resp.	1st Resp.
EMS Calls	873	2,142	582	1,398	3,065	4,096	NONE	2,233	4,765
ISO Rating	3	3, 10	4	4	3	3, 9	3	3	3
Number of Fire Stations			4		4	6			
Median Age of Population									
Total Cost	\$2,625,387	\$3,423,031	\$4,494,138	\$5,589,096	\$5,812,633	\$5,947,320	\$5,461,455	\$10,345,827	\$27,207,622

CALCULATED BENCHMARKS

Fire Service Cost Per 1,000 Pop.	
Calls for Service Per 1,000 Pop.	
Fire Inspections Per 1,000 Pop.	
Fire Code Violations-% Cleared	
Structure Fires Per 1,000 Pop.	
Total Response Time	
Dispatch Time	
Fire Response Time	
Cost Per Calls For Service	
Fire Cause Determined	

pp.	\$113,555	\$124,987	\$146,786	\$150,877	\$143,370	\$132,442	\$146,845	\$100,003	\$174,876
o. [84	128	71	57	77	130	22	54	63
	156	62	18	59	45	63	11	14	19
d L	96.00%	60.00%	90.70%	96.00%	95.00%	98.00%	97.40%	97.00%	0.00%
	0.3	1.1	0.4	1.3	0.8	2.1	1.0	1.2	1.8
	N/A	N/A	5:53	N/A	6:02	5:38	N/A	N/A	N/A
	N/A	N/A	1:00	N/A	1:43	1:26	N/A	N/A	N/A
	5:05	5:11	4:53	4:16	4:19	4:12	3:30	5:35	6:13
	\$1,348	\$975	\$2,054	\$2,631	\$1,867	\$1,022	\$6,801	\$1,841	\$2,793
	95%	95%	100%	100%	78%	88%	97%	95%	96%

Tennessee Municipal Benchmarking Program Fire Performance Data 7/1/2003 - 6/30/2004

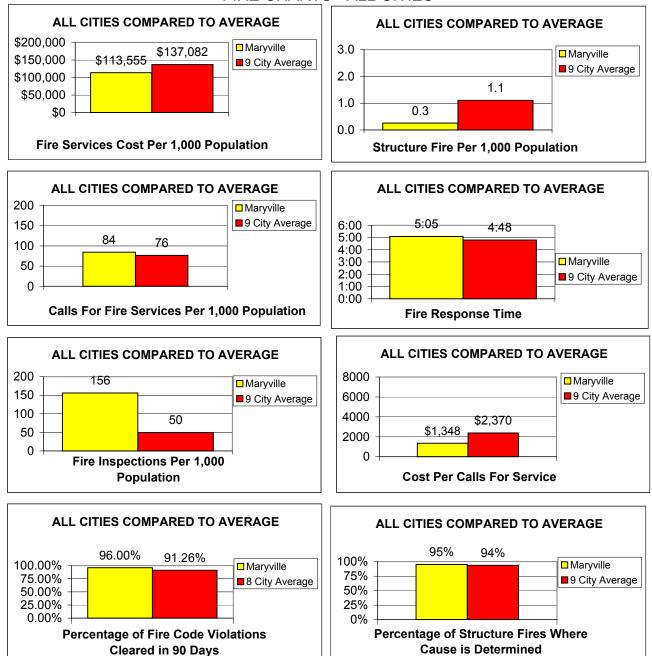
CALCULATED BENCHMARKS

Fire Service Cost Per 1,000 Pop. Calls for Service Per 1,000 Pop. Fire Inspections Per 1,000 Pop. Fire Code Violations-% Cleared Structure Fires Per 1,000 Pop. Total Response Time Dispatch Time Fire Response Time Cost Per Calls For Service Fire Cause Determined

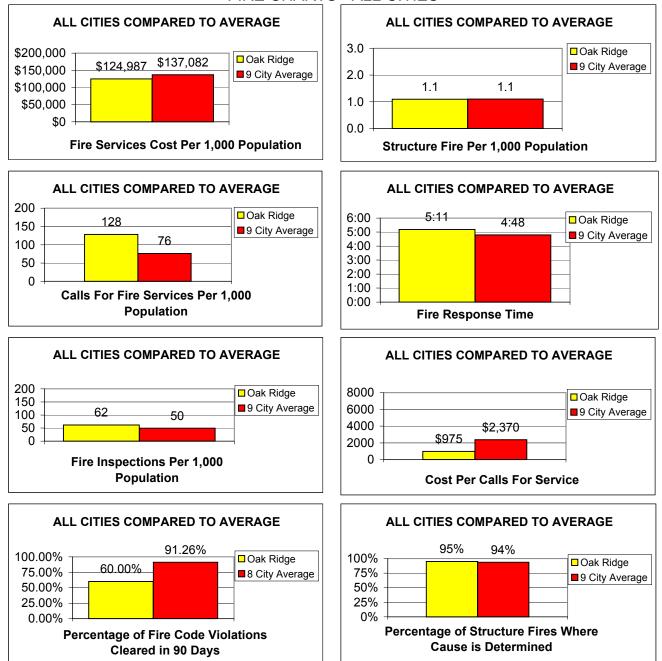
UNDER 100,000	OVER 100,000	ALL
7 City Average	2 City Average	9 City Average
\$136,980	\$137,440	\$137,082
81	58	76
59	16	50
90.44%	97.00%	91.26%
1.0	1.5	1.1
4:29	5:54	4:48
\$2,385	\$2,317	\$2,370
93%	96%	94%

Maryville

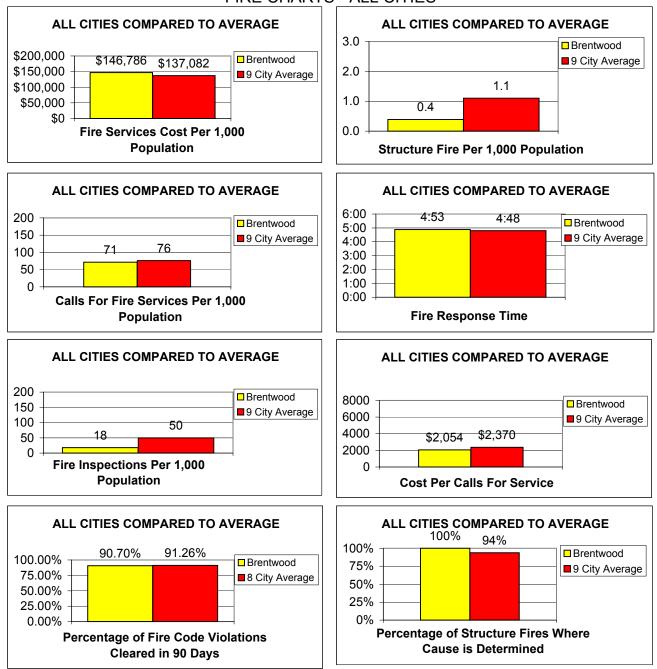
City Profile	Explanatory Information
Population: 23,120	Service Level and Delivery
Land Area: 14 sq. mi.	Maryville operates a full-service fire department, and provides almost all of the services offered in
Calls For Service: 1,947	Fire departments across the state.
Emergency Calls: 1,447	The department provides fire prevention, public
Fire Calls: 11	fire education, and code enforcement services.
Structure Fires: 6	
FTE Positions: 32	Firefighter pay scales are related to levels of training and certification.
Fire Inspections: 3,604	
Fire Code Violations: 113	See the "Fire Services Provided" table at the beginning of this section for more detail.
Fire Code Violations Cleared Within 90 Days: 96%	Conditions Affecting Service, Performance, and Cost
Fire Response Time: 5:05	None
EMS Level: 1 st Responder	
EMS Calls: 873	



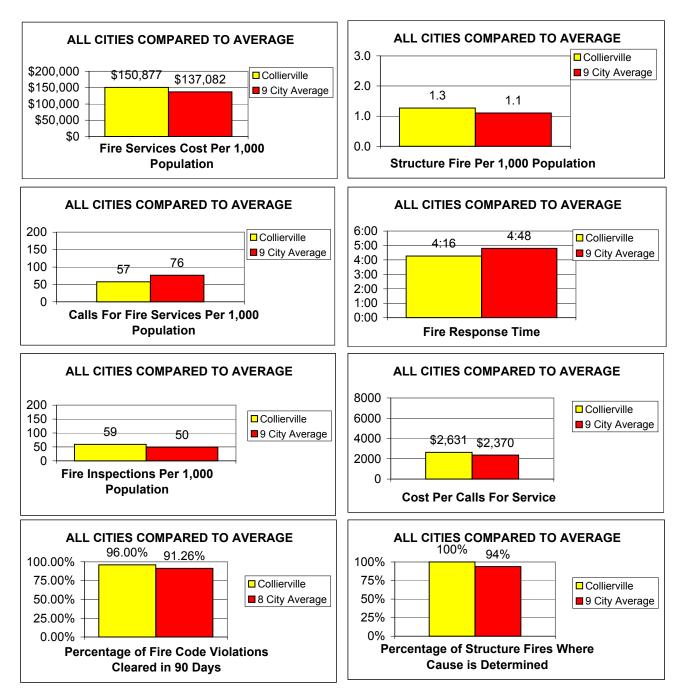
City Profile	Explanatory Information		
Population: 27,387	Service Level and Delivery		
Land Area: 92.0 sq. mi.	Oak Ridge operates a full-service fire department,		
Calls For Service: 3,512	and provides almost all of the services offered in any fire department in the state		
Emergency Calls: 1,447 Fire Calls: 128	fire department in the state. The department provides fire prevention, public fire education, and code enforcement services.		
Structure Fires: 30			
FTE Positions: 46	Firefighter pay scales are related to levels of training and certification.		
Fire Inspections: 1,693 Fire Code Violations: 711	See the "Fire Services Definitions" table at the beginning of this section for more detail.		
Fire Code Violations Cleared Within	Conditions Affecting Service, Performance, and Cost		
90 Days: 60%			
Fire Response Time: 5:11	The department has first-out, emergency response vehicles that are over 21 years old, which could affect performance.		
EMS Level: 1 st Responder			
EMS Calls: 2,142			



City Profile	Explanatory Information
Population: 30,617	Service Level and Delivery
Land Area: 41 sq. mi.	Brentwood operates a full-service fire department, and provides almost all of the services offered in any fire department in the state.
Calls For Service: 2,188	The department also offers a wide range of non- emergency services including fire prevention, public fire education, and code enforcement activities.
Emergency Calls: 1,959	They also provide fire alarm acceptance testing.
Fire Calls: 79	The department has a written Master Plan.
Structure Fires: 12	Firefighter pay scales are related to levels of training and certification.
FTE Positions: 58	See the "Fire Services Definitions" table at the beginning of this section for more details.
Fire Inspections: 544	
Fire Code Violations: 1,794	Conditions Affecting Service, Performance and Cost
Fire Code Violations Cleared Within 90 Days: 91	None
Fire Response Time 4:53	
EMS Level: BLS	
EMS Calls: 582	



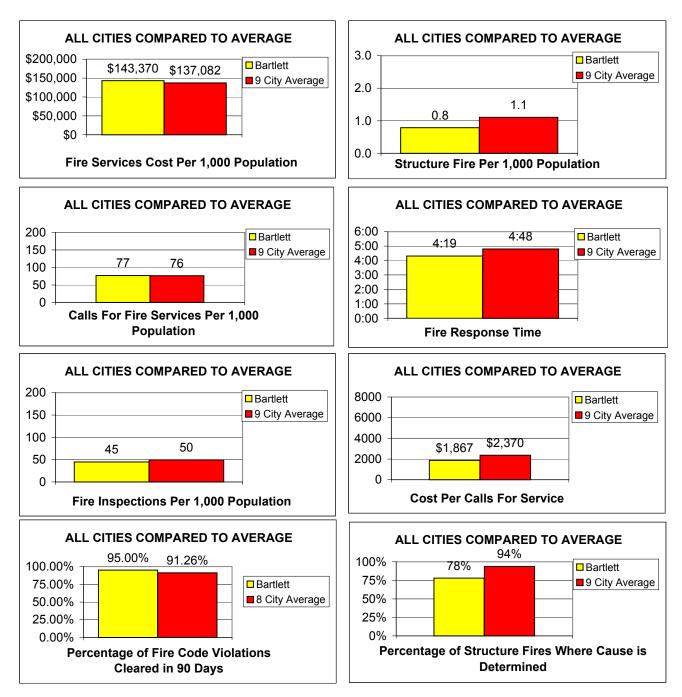
City Profi	ile	Explanatory Information
Population: 37,04	44	Service Level and Delivery
Land Area: 29	sq. mi.	Collierville operates a full-service fire department, and provides almost all of the services offered in any fire department in the state. The department also offers a wide range of non- emergency services including fire prevention, public fire education, and code enforcement
Calls For Service	e: 2,124	activities.
Emergency Calls	s: 1,511	
Fire Calls:	113	
Structure Fires:	47	Firefighter pay scales are related to levels of training and certification.
FTE Positions:	55	See the "Fire Services Provided" table at the beginning of this section for more details.
Fire Inspections:	2,201	
Fire Code Violati 1,609	ons:	Conditions Affecting Service, Performance and Cost
Fire Code Violati Cleared Withir 90 Days:	า	None
Fire Response T 4:16	ïme:	
EMS Level:	ALS	
EMS Calls:	1,398	



Bartlett

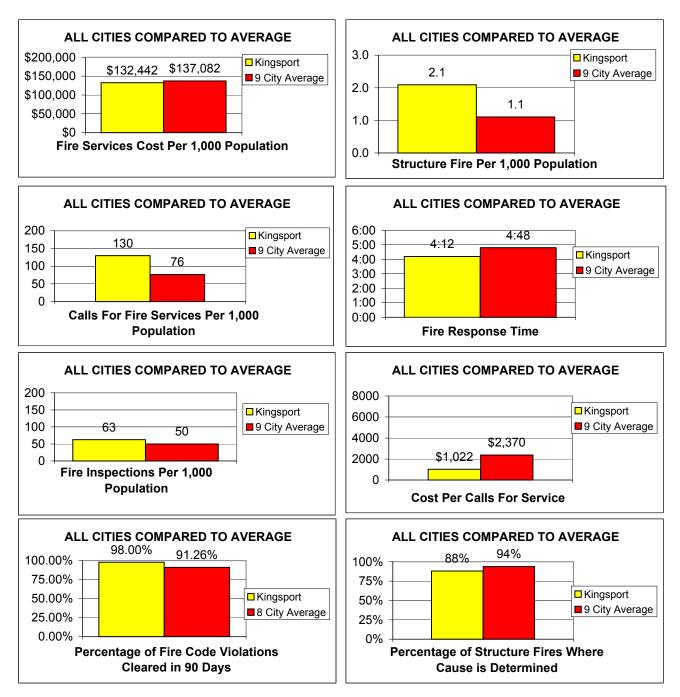
Fire Service

City Profile	Explanatory Information
Population: 40,543	Service Level and Delivery
Land Area: 21 sq. mi.	Bartlett operates a full-service fire department, and provides all of the services offered in any
Calls For Service: 3,114	Fire department in the state.
Emergency Calls: 3,114	The department provides fire provention
Fire Calls: 105	The department provides fire prevention, public fire education, code enforcement services, and ambulance transport.
Structure Fires: 32	
FTE Positions: 77	See the "Fire Services Definitions" table at the beginning of this section for more detail.
Fire Inspections: 1,812	
Fire Code Violations: 229	
Fire Code Violations Cleared Within 90 Days: 95%	
Response Time: 4:19	Conditions Affecting Service, Performance, and Cost
	This is the only city providing ambulance transport services.
EMS Level: Transport	
EMS Calls: 3,065	

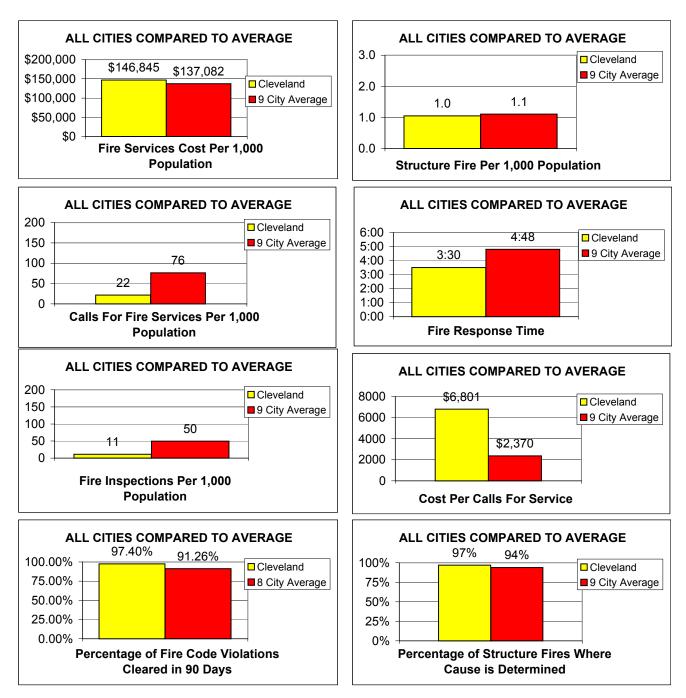


Kingsport

City Profile	Explanatory Information
Population: 44,905	Service Level and Delivery
Land Area: 45 sq. mi.	Kingsport operates a full-service fire department, and provides almost all of the services offered in
Calls For Service: 5,820	any fire department in the state.
Emergency Calls: 4, 175	The department provides fire prevention, public fire education, and code enforcement services.
Fire Calls: 303	
Structure Fires: 94	
FTE Positions: 96	The fire department has a written Master Plan.
Fire Inspections: 2,812	See the "Fire Services Definitions" table at the beginning of this section for more detail.
Fire Code Violations: 16,853	beginning of this section for more detail.
Fire Code Violations Cleared Within 90 Days: 98%	Conditions Affecting Service, Performance, and Cost
00 Days. 00 /0	Response time for the Kingsport department is affected by the city's past annexation policy, which has resulted in lengthy, irregular
Response Time: 4:12	extensions of the city limits which add to response time.
EMS Level: ALS	• -
EMS Calls: 4,096	



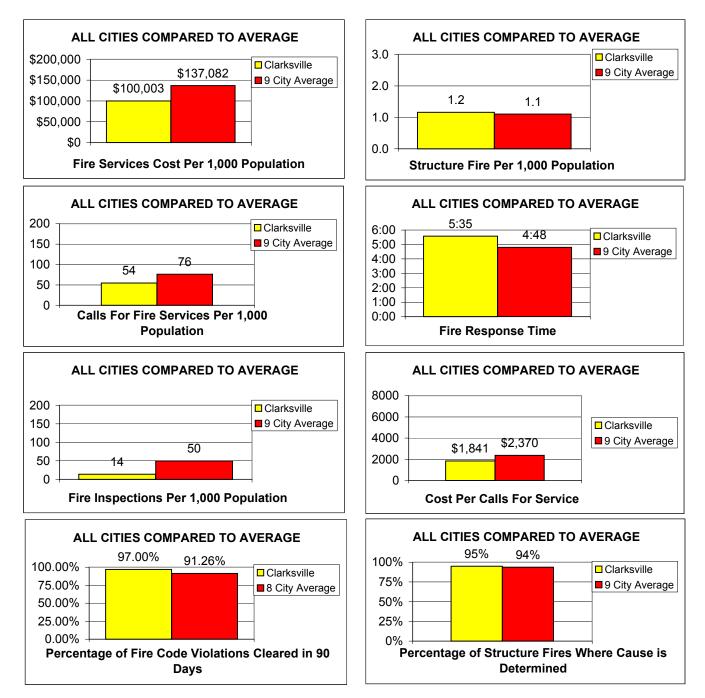
City Profil	e	Explanatory Information
Population: 37,192		Service Level and Delivery
Median Age: 34		Cleveland operates a modern, up-to-date fleet of fire apparatus and provides the traditional
Calls For Service:	803	services offered by most departments.
Emergency Calls:	211	However, they do not provide emergency medical services.
Fire Calls:	172	
Structure Fires:	39	The fire department also provides fire prevention education and code enforcement services.
Fire Inspections:422		Cleveland also provides fire protection services for Bradley County (337 square miles).
Fire Code Violations: 308		Costs and incidents outside the city limits are not included in this data.
Fire Code Violatio	-	
Cleared Within 90 97%	Days:	See the "Fire Services Definitions" table at the beginning of this section for more detail.
Number of full time equivalents (FTE's): 80		
Fire Response Time: 3:30		Conditions Affecting Service, Performance, and Cost
ISO Rating: 3		
EMS Level:	None	Fire Inspector provides plan review and administers the City's safety program.
EMS Calls:	None	



Clarksville

Fire Service

City Profile	Explanatory Information
Population: 114,000	Service Level and Delivery
Land Area: 110 sq. mi. Calls For Service: 5,620 Emergency Calls: 5,312	Clarksville operates a modern well-equipped department, and is moving aggressively to improve fire services and enhance training of firefighters. Significant investments are being made to train firefighters to a higher overall level of competency.
Fire Calls: 700 Structure Fires: 120 FTE Positions: 188 Fire Inspections: 1,436	The department provides fire prevention, public fire education, and code enforcement activities. See the "Fire Services Definitions" table at the beginning of this section for more details.
Fire Code Violations:911 Fire Code Violations Cleared Within 90 Days: 97%	Conditions Affecting Service, Performance, and Cost
Response Time: 5:35	The rapid growth of the city has made it difficult for the department to both expand service delivery and maintain coverage density.
EMS Level: 1 st Responder EMS Calls: 2,233	The department has first-out, emergency response vehicles that are over 21 years old, which could affect performance.



Chattanooga

City Profile	Explanatory Information
Population: 155,554	Service Level and Delivery
Land Area 144 sq. mi.	Chattanooga has made a major effort in the past few years to modernize and upgrade their fire
Calls For Service: 9,742	department.
Emergency Calls: 9,556 Fire Calls: 1,006	A significant capital investment is being made to modernize the fire department fleet.
Structure Fires: 286	The department provides fire prevention, public fire education, and code enforcement services.
FTE Positions: 431	Firefighter pay scales are related to levels of training and certification.
Fire Inspections: 2,968	
Fire Code Violations: N/A	See the "Fire Services Provided" table at the beginning of this section for more details.
Fire Code Violations Cleared Within	Conditions Affecting Service, Performance, and Cost The department has many first-out, emergency response that are over 21 years old, which could affect performance. Replacement of those vehicles could affect future operational costs.
90 Days: N/A	
Response Time: 5:13	
EMS Level: 1 st Responder	
EMS Calls: 4,765	

