TITLE 4

MUNICIPAL PERSONNEL

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3. OCCUPATIONAL SAFETY AND HEALTH PROGRAM.
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CHAPTER 1

MISCELLANEOUS PERSONNEL REGULATIONS

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4-101. Business dealings. Except for the receipt of such compensation as may be lawfully provided for the performance of his municipal duties, it shall be unlawful for any municipal officer or employee to be privately interested in, or to profit, directly or indirectly, from business dealings with the municipality. (1973 Code, sec. 1-901)

4-102. Acceptance of gratuities. No municipal officer or employee shall accept any money or other consideration or favor from anyone other than the municipality for the performance of an act which he would be required or expected to perform in the regular course of his duties; nor shall any officer or employee accept, directly or indirectly, any gift, gratuity or favor of any kind which might reasonably be interpreted as an attempt to influence his actions with respect to city business. (1973 Code, sec. 1-902)

4-103. Outside employment. No full time officer or employee of the municipality shall accept any outside employment without written

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1Charter reference
For power of the governing body to regulate personnel activities see Article III, section 3.07 and 3.08 of the basic charter.
authorization from the mayor. The mayor shall not grant such authorization if
the work is likely to interfere with the satisfactory performance of the officer's
or employee's duties, or is incompatible with his municipal employment, or is
likely to cast discredit upon or create embarrassment for the municipality.
(1973 Code, sec. 1-903)

4-104. Political activity. Municipal officers and employees may
individually exercise their right to vote and privately express their political
views as citizens. However, no municipal officer or employee shall solicit
political campaign contributions or engage in or actively participate in any
municipal political campaign. These restrictions shall not apply to elective
officials. (1973 Code, sec. 1-904)

4-105. Use of municipal time, facilities, etc. No municipal officer or
employee shall use or authorize the use of municipal time, facilities, equipment,
or supplies for private gain or advantage to himself or any other private person
or group. Provided, however, that this prohibition shall not apply where the
governing body has authorized the use of such time, facilities, equipment, or
supplies, and the municipality is paid at such rates as are normally charged by
private sources for comparable services. (1973 Code, sec. 1-905)

4-106. Use of position. No municipal officer or employee shall make or
attempt to make private purchases, for cash or otherwise in the name of the
municipality, nor shall he otherwise use or attempt to use his position to secure
unwarranted privileges or exemptions for himself or others. (1973 Code, sec. 1-906)

4-107. Strikes and unions. No municipal officer or employee shall
participate in any strike against the municipality, nor shall he join, be a
member of, or solicit any other municipal officer or employee to join any labor
union which authorizes the use of strikes by government employees. (1973
Code, sec. 1-907)

1Charter reference
See also Article III, section 3.11.
CHAPTER 2
SOCIAL SECURITY FOR OFFICERS AND EMPLOYEES

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4-201. Policy and purpose as to coverage. It is hereby declared to be the policy and purpose of this municipality to provide for all eligible employees and officials of the municipality, whether employed in connection with a governmental or proprietary function, the benefits of the system of federal old age and survivors insurance. In pursuance of said policy, and for that purpose, the municipality shall take such action as may be required by applicable state and federal laws or regulations. (1973 Code, sec. 1-701)

4-202. Necessary agreements to be executed. The mayor is hereby authorized and directed to execute all the necessary agreements and amendments thereto with the state executive director of old age insurance, as agent or agency, to secure coverage of employees and officials as provided in the preceding section. (1973 Code, sec. 1-702)

4-203. Withholdings from salaries or wages. Withholdings from the salaries or wages of employees and officials for the purpose provided in the first section of this chapter are hereby authorized to be made in the amounts and at such times as may be required by applicable state or federal laws or regulations, and shall be paid over to the state or federal agency designated by said laws or regulations. (1973 Code, sec. 1-703)

4-204. Appropriations for employer's contributions. There shall be appropriated from available funds such amounts at such times as may be required by applicable state or federal laws or regulations for employer's contributions, and the same shall be paid over to the state or federal agency designated by said laws or regulations. (1973 Code, sec. 1-704)

4-205. Records and reports to be made. The municipality shall keep such records and make such reports as may be required by applicable state and federal laws or regulations. (1973 Code, sec. 1-705)
CHAPTER 3

OCCUPATIONAL SAFETY AND HEALTH PROGRAM

SECTION
4-301. Purpose.
4-302. Definitions.
4-303. Coverage.
4-304. Employers' rights and duties.
4-305. Employees' rights and duties.
4-306. Standards authorized.
4-307. Variances from standards authorized.
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4-309. Refusal to abate.
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4-313. Recordkeeping and reporting.
4-314. Administration.
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4-301. Purpose. The City of New Johnsonville, in electing to establish and maintain an effective occupational safety and health program for its employees, shall:

(1) Provide a safe and healthful place and condition of employment.

(2) Acquire, maintain and require the use of safety equipment, personal protective equipment and devices reasonably necessary to protect employees, with the exception of articles of personal protective equipment which are required by regulation to be purchased by employees, as soon as the city can investigate the availability and the most economical cost of the aforesaid.

(3) Make, keep, preserve and make available to the State Commissioner of Labor, his designated representative or persons within the agency to whom such responsibilities have been delegated, including the Director of the Office of Occupational Safety and Health, adequate records of all occupational accidents and personal injuries for proper evaluation and necessary corrective action as required. However, these provisions shall not take effect until and after the city has received and reviewed record keeping forms, procedures and guidelines provided by the state, and thereafter these provisions shall not take effect until after the city has had a reasonable period of time to set up and provide for the orderly implementation and use of such records and procedures.

(4) Consult with the State Commissioner of Labor or his designated representative, with regard to the adequacy of the form and content of records.
4-302. Definitions. (1) "Commissioner of Labor" means the chief executive officer of Tennessee Department of Labor. This includes any person appointed, designated, or deputized to perform the duties or to exercise the powers assigned to the Commissioner of Labor.

(2) "Commissioner of Public Health" means the chief executive officer of the Tennessee Department of Public Health. This includes any person appointed, designated, or deputized to perform the duties or to exercise the powers assigned to the Commissioner of Public Health.

(3) "Employer" means the City of New Johnsonville and shall include each administrative department, commission, board, division or other agency of the city.

(4) "Director of Personnel" means the chief executive officer designated by the City of New Johnsonville to perform duties or to exercise powers assigned so as to plan, develop, and administer the city’s Occupational Safety and Health Program.

(5) "Compliance Inspector(s)" means the individual(s) appointed and designated by the Director of Personnel to conduct inspection(s) as appointed. If a Compliance Inspector is not appointed, inspections shall be conducted by the Director of Personnel.

(6) "Appointing authority" means any city official or group of officials having legally designated powers of appointment, employment, or removal for a specific department, commission, board, division or other agency of the city.

(7) "Employee" means any person performing services for the City of New Johnsonville, and listed on city payrolls either as part time, seasonal, or permanent, full-time employees: provided, however, that such definition shall not include independent contractors, their agents, servants, and employees.
(8) "Person" means one or more individuals, partnerships, associations, corporations, business trusts, legal representatives or any organized group of persons.

(9) "Standard" means an occupational safety and health standard promulgated by the Tennessee State Commissioner of Labor or the State Commissioner of Public Health which requires conditions or the adoption or the use of one or more practices, means, methods, operations or processes reasonably necessary or appropriate to provide safe and healthful employment and places of employment.

(10) "Imminent danger" means any conditions or practices in any place of employment which are such that a danger exists which could reasonably be expected to cause death or serious physical harm immediately or before the imminence of such danger can be eliminated through normal enforcement procedures: provided, however, that this definition shall not include hazardous operations which are undertaken for the public's safety and well-being.

(11) "Serious physical harm" means that type of harm that would cause permanent or prolonged impairment of the body in that: (1) a part of the body would be permanently removed or substantially reduced in efficiency on or off the job (e.g., leg shattered so severely that mobility would be permanently reduced), or (2) a part of an internal bodily system would be inhibited in its normal performance to such a degree as to shorten life or cause reduction in physical or mental efficiency: (e.g., lung impairment, causing shortness of breath). On the other hand, breaks, cuts, bruises, concussions, or similar injuries would not fit either of these categories and would not constitute serious physical harm.

(12) "Establishment" or "workplace" means a single physical location where business is conducted or where services or industrial operations are performed. (Ord. # 1974-7-1-1)

4-303. Coverage. The provisions of this program shall apply to employees of each administrative department, commission, board, division or other agency of the City of New Johnsonville. (Ord. # 1974-7-1-1)

4-304. Employers' rights and duties. Rights and duties of the employer shall include, but are not limited to the following provisions:

(1) Employer shall furnish to each of his employees conditions of employment and a place of employment free from known and recognized hazards that are causing or are likely to cause death or serious injury or harm to employees: provided, however, that employer shall have a reasonable period of time to correct any such hazards.

(2) Employer shall comply with occupational safety and health standards or regulations promulgated pursuant to the State Occupational Safety and Health Act of 1972.
(3) Employer shall assist the State Commissioner of Labor and State Commissioner of Public Health, upon reasonable notice from the said Commissioner, in the performance of their inspection duties by supplying necessary information to the Commissioners or to their respective assistants or deputies.

(4) Employer is entitled to participate in the development of standards by submission of comments on proposed standards, participation in hearings on proposed standards, or by requesting the development of standards on a given issue.

(5) Employer is entitled to request an order granting a variance from an Occupational Safety and Health Standard.

(6) Employer is entitled to protection of his trade secrets and other legally privileged communications.

(7) Employer shall inspect all installations, departments, bureaus, and offices to insure the provisions of this program are complied with and carried out as soon as reasonably possible after this chapter has been fully implemented.

(8) Employers shall notify and inform any employee, who has been or is being exposed in a biologically significant manner to harmful agents or material in excess of the applicable standard, of corrective action being taken by the city. (Ord. # 1974-7-1-1)

4-305. Employees' rights and duties. Rights and duties of employees shall include, but are not limited to the following provisions:

(1) Each employee shall comply with occupational safety and health standards and all rules, regulations, and orders issued pursuant to this program which are applicable to his or her own actions and conduct.

(2) Each employee shall be notified by the placing upon bulletin boards, or other places of common passage, of any application for a temporary order granting a variance from any standard or regulation.

(3) Each employee shall be given the opportunity to participate in any hearing which concerns an application for a variance from a standard.

(4) Any employee who may be adversely affected by a standard or variance issued pursuant to this program may file a petition with the Director of Personnel.

(5) Any employee who has been exposed or is being exposed to toxic materials or harmful physical agents in concentrations or at levels in excess of that provided for by an applicable standard shall be notified by the employer and informed of such exposure and the corrective action being taken as soon as reasonably possible after this chapter has been fully implemented.

(6) Subject to regulations issued pursuant to this program, any employee or authorized representative of employees shall be given the right to request an inspection.
(7) No employee shall be discharged or discriminated against because such employee has filed any complaint or instituted or caused to be instituted any proceedings or inspection under or relating to this program.

(8) Any employee who believes that he or she has been discriminated against or discharged in violation of any of these sections may, within thirty (30) days after such violation occurs, file a complaint with the Director of Personnel of the City of New Johnsonville.

(9) Nothing in this section or any other provision of this program shall be deemed to authorize or require medical examination, immunization, or treatment for those who object thereto on religious grounds, except where such is necessary for the protection of the health or safety of others, and except when such medical examination is reasonably required for performance of a specified job. (Ord. # 1974-7-1-1)

4-306. Standards authorized. The standards adopted by the City of New Johnsonville are the applicable State of Tennessee Safety and Health standards developed under section 6 of the State Occupational Safety and Health Act of 1972. (Ord. # 1974-7-1-1)

4-307. Variances from standards authorized. The City of New Johnsonville may, upon written application to the State Commissioner of Labor or the State Commissioner of Public Health, request an order granting a temporary variance from any approved standards. Prior to requesting such temporary variance, the employer shall notify or serve notice to employees or interested parties and present them with an opportunity for a hearing. The posting of notice on the main bulletin board as designated by the city shall be deemed sufficient notice to employees. (Ord. # 1974-7-1-1)

4-308. Imminent danger. Any allegation of imminent danger received shall be handled in accordance with the following procedures:

(1) The Director of Personnel shall immediately ascertain whether there is a reasonable basis for the complaint.

(2) If the imminent danger complaint appears to have merit, the Director of Personnel shall cause an immediate inspection of the alleged imminent danger location.

(3) As soon as it is concluded from such inspection that conditions or practices exist which constitute an imminent danger, the Director of Personnel or the Compliance Inspector shall attempt to have the damage corrected through voluntary compliance. If any employees appear to be in immediate danger, they should be informed of the danger, and the supervisory personnel in charge should be requested to remove them from the area of immediate danger.

(4) The administrative head of the workplace or his authorized representative is responsible for determining the manner in which he will abate the dangerous condition.
(5) The imminent danger shall be deemed abated if the imminence of the danger has been eliminated by removing the employees from the area of danger or the conditions or practices which resulted in the imminent danger have been eliminated.

(6) A written report shall be made to the Director of Personnel describing in detail the imminent danger and its abatement. If a Compliance Inspector is not appointed, this provision should be omitted. (Ord. # 1974-7-1-1)

4-309. Refusal to abate. The following procedures shall be followed in the event of a refusal to abate:

(1) If abatement is refused, the Compliance Inspector shall immediately notify the Director of Personnel for assistance in obtaining voluntary compliance. (If a Compliance Inspector is not appointed, this provision should be omitted).

(2) The Director of Personnel shall take whatever steps are necessary to comply with the abatement procedures set forth in section 4-308(5) above. (Ord. # 1974-7-1-1)

4-310. Inspection. (1) In order to carry out the purposes of this program, the Director of Personnel or, if one is appointed, the Compliance Inspector is authorized:

(a) To enter at any reasonable time any establishment, construction site, plant, or other area, work place, or environment where work is performed by an employee of the City of New Johnsonville; and,

(b) To inspect and investigate during regular working hours and at other reasonable times, and within reasonable limits and in a reasonable manner, any such place of employment and all pertinent conditions, processes, structures, machines, apparatus, devices, equipment, and materials therein, and to question privately any supervisor, operator, agent or employee working therein.

(2) If, an imminent danger situation is alleged or brought to the attention of the Director of Personnel or a Compliance Inspector during a routine inspection, he shall immediately inspect the imminent danger situation before inspecting the remaining portions of the workplace.

(3) An administrative representative of the city and a representative authorized by the employees may be given an opportunity to consult with or to accompany the Compliance Inspector (Director of Personnel) during the physical inspection of any work place for the purpose of aiding such inspection.

(4) The right of accompaniment may be denied any person whose conduct interferes with a full and orderly inspection.

(5) The inspection shall be such as to preclude unreasonable disruptions of the work place or establishment.
(6) Interviews of employees during the course of the inspection, when accompanied by an employee representative, may be made when such interviews are essential to the investigation techniques.

(7) Inspections shall be accomplished without advance notice, but the Director of Personnel may authorize the giving to any supervisor or employee advance notice of an inspection. (Ord. # 1974-7-1-1)

4-311. Citation and hearing. If, upon an inspection or investigation, the Director of Personnel, or his Compliance Inspector(s), should one be appointed, finds that any workplace is not in compliance with any standard, role, regulation or order, and said official is unable to effect a voluntary agreement to bring the workplace into compliance, he shall, with reasonable promptness, issue to the administrative officer responsible for the workplace a written citation that states the nature and location of the violation: the standard, rule, regulation or order violated; the abatement and correction requirements; and a period of time during which the workplace must accomplish such abatement and correction. A copy of each citation shall immediately be posted at or near each location referred to in the citation and remain posted until the alleged violation has been corrected or vacated.

(2) At any time within ten (10) days after receipt of such citation, anyone affected may advise the Director of Personnel of objections to the terms and conditions of the citation. Upon receipt of such objections a hearing shall be held, and the Director of Personnel shall thereafter issue an order affirming, modifying, or vacating the citation and such order shall be final.

(3) The Director of Personnel may issue subpoenas pursuant to his duties as set forth herein, to require the attendance and testimony of witnesses and the production of evidence under oath at such hearings. (Ord. # 1974-7-1-1)

4-312. Penalties. (1) The City of New Johnsonville shall not issue any civil or criminal penalties against any public official, employee, or any other person, administrative department, commission, board, division or other agency of the City of New Johnsonville, for failure to comply with the safety and health standards.

(2) Any employee who willfully and repeatedly violates or causes to be violated a safety standard, rule, regulation, or order shall be subject to disciplinary action by the appointing authority. The appointing authority has the power to administer discipline and it shall be his duty to take action in one of the following ways:
   (a) Oral reprimand
   (b) Written reprimand
   (c) Suspension
   (d) Termination.

(3) The employee being disciplined shall have the right of appeal to the Director of Personnel within ten days after receiving notice of the disciplinary
4-313. **Recordkeeping and reporting.** (1) The City of New Johnsonville shall establish and maintain a system for collecting, maintaining and reporting safety and health data as soon as reasonably possible after implementing the provisions of section 4-301(3).

(2) All occupational injuries and illnesses shall be reported to the Director of Personnel on the OSHA forms provided by the State Department of Labor, except that Workmen's Compensation Form 6A may be used in lieu of the Supplementary Record of Occupational Injury/Illness, Form OSHA No. 101.

(3) The Director of Personnel shall maintain a continuous log of occupational injuries and illnesses compiled from the reports set forth above and recorded on Form OSHA No. 100.

(4) Such occupational safety and health records shall be maintained for a period of five (5) years following the end of the year to which they relate.

(5) The City of New Johnsonville shall report within forty-eight (48) hours, either orally or in writing, to the Commissioner of Labor any accident which is fatal to one or more employees or which results in the hospitalization of five (5) or more employees.

(6) The City of New Johnsonville shall make an annual report, to the Commissioner of Labor showing the statistical data required by Section 50-550-106 (Annual Summary) of the State OSHA Regulations for Recordkeeping and Reporting. (Ord. # 1974-7-1-1)

4-314. **Administration.** (1) Upon authorization from the city council, the Director of Personnel may designate, appoint, or employ persons as he deems necessary to carry out his powers, duties and responsibilities under the program.

(2) The Director of Personnel, to the extent possible, shall recommend the employment of measures to coordinate the activities of all city departments to promote efficiency and to minimize inconvenience under the program.

(3) The Director of Personnel may delegate the power to make inspections to the Compliance Inspector(s), provided that the procedures employed are as effective as those employed by the Director.

(4) The Director of Personnel shall develop a plan, pursuant to the City's Occupational Safety and Health Program, and such a plan shall be submitted for approval and adopted by the mayor and the city council. Any subsequent changes or modifications in the plan shall also be submitted to the mayor and the city council for approval and adoption.

(5) The city clerk shall upon adoption of this chapter, immediately register the city's occupational Safety and Health Program with the State Commissioner of Labor by sending to the Commissioner of Labor by certified mail in written statement which includes:
(a) a statement that the City of New Johnsonville has elected to develop its own program of compliance;
(b) a statement that such program has been developed and has been reduced to writing;
(c) a statement of where such writing may be inspected;
(d) a statement that city employees have been informed of the program and have access to such writing;
(e) an assurance that the city’s program incorporates standards developed pursuant to the State Occupational Safety and Health Act;
(f) a description of the methods of inspection provided for herein and an assurance that such program includes provisions for inspection and recordkeeping as effective as the provisions of the Tennessee Occupational Safety and Health Act of 1972. (Ord. # 1974-7-1-1)

4-315. Application of other statutes and ordinances. (1) Compliance with any other law, statute or ordinance which regulates safety and health in employment and places of employment shall not excuse the City of New Johnsonville or any city employee, or any other person from compliance with the provisions of this program.

(2) Compliance with any provisions of this program or any standard or regulation promulgated pursuant to this program shall not excuse the City of New Johnsonville or any city employee, or any other person from compliance with any state law or city ordinance regulating and promoting safety and health unless such law or resolution is specifically repealed. (Ord. # 1974-7-1-1)
CHAPTER 4

TRAVEL REIMBURSEMENT REGULATIONS

SECTION
4-401. Purpose.
4-402. Enforcement.
4-403. Travel policy.
4-404. Travel reimbursement rate schedules.
4-405. Administrative procedures.

4-401. Purpose. The purpose of this chapter and referenced regulations is to bring the city into compliance with Public Acts 1993, Chapter 433. This act requires Tennessee municipalities to adopt travel and expense regulations covering expenses incurred by "any mayor and any member of the local governing body and any board or committee member elected or appointed by the mayor or local governing body, and any official or employee of the municipality whose salary is set by charter or general law."

To provide consistent travel regulations and reimbursement, this chapter is expanded to cover regular city employees. It's the intent of this policy to assure fair and equitable treatment to all individuals traveling on city business at city expense. (Ord. #1993-3, July 1993)

4-402. Enforcement. The chief administrative officer (CAO) of the city or his or her designee shall be responsible for the enforcement of these regulations. (Ord. #1993-3, July 1993)

4-403. Travel policy. (1) In the interpretation and application of this chapter, the term "traveler" or "authorized travel" means any elected or appointed municipal officer or employee, including members of municipal boards and committees appointed by the mayor or the municipal governing body, and the employees of such boards and committees who are traveling on official municipal business and whose travel was authorized in accordance with this chapter. "Authorized traveler" shall not include the spouse, children, other relatives, friends, or companions accompanying the authorized traveler on city business, unless the person(s) otherwise qualifies as an authorized traveler under this chapter.

(2) Authorized travelers are entitled to reimbursement of certain expenditures incurred while traveling on official business for the city. Reimbursable expenses shall include expenses for transportation; lodging; meals; registration fees for conferences, conventions, and seminars; and other actual and necessary expenses related to official business as determined by the CAO. Under certain conditions, entertainment expenses may be eligible for reimbursement.
Authorized travelers can request either a travel advance for the projected cost of authorized travel, or advance billing directly to the city for registration fees, air fares, meals, lodging, conferences, and similar expenses. Travel advance requests aren't considered documentation of travel expenses. If travel advances exceed documented expenses, the traveler must immediately reimburse the city. It will be the responsibility of the CAO to initiate action to recover any undocumented travel advances.

Travel advances are available only for special travel and only after completion and approval of the travel authorization form.

The travel expense reimbursement form will be used to document all expense claims.

To qualify for reimbursement, travel expenses must be:
(a) directly related to the conduct of the city business for which travel was authorized, and
(b) actual, reasonable, and necessary under the circumstances.

The CAO may make exceptions for unusual circumstances. Expenses considered excessive won't be allowed.

Claims of $5 or more for travel expense reimbursement must be supported by the original paid receipt for lodging, vehicle rental, phone call, public carrier travel, conference fee, and other reimbursable costs.

Any person attempting to defraud the city or misuse city travel funds is subject to legal action for recovery of fraudulent travel claims and/or advances.

Mileage and motel expenses incurred within the city aren't ordinarily considered eligible expenses for reimbursement. (Ord. #1993-3, July 1993)

4-404. Travel reimbursement rate schedules. Authorized travelers shall be reimbursed according to the federal travel regulation rates. The city's travel reimbursement rates will automatically change when the federal rates are adjusted.

The municipality may pay directly to the provider for expenses such as meals, lodging, and registration fees for conferences, conventions, seminars, and other education programs. (Ord. #1993-3, July 1993, modified)

4-405. Administrative procedures. The city adopts and incorporates by reference—as if fully set out herein—the administrative procedures submitted by MTAS to, and approved by letter by, the Comptroller of the Treasury, State of Tennessee, in June 1993. A copy of the administrative procedures is on file in the office of the city recorder.

This chapter shall take effect upon its final reading by the municipal governing body. It shall cover all travel and expenses occurring on or after July 1, 1993. (Ord. #1993-3, July 1993)