TITLE 4

MUNICIPAL PERSONNEL

CHAPTER

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CHAPTER 1

MISCELLANEOUS PERSONNEL REGULATIONS

SECTION

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- **4-101.** <u>Business dealings</u>. Except for the receipt of such compensation as may be lawfully provided for the performance of his municipal duties, it shall be unlawful for any municipal officer or employee to be privately interested in, or to profit, directly or indirectly, from business dealings with the city. (1980 Code, § 1-901)
- 4-102. Acceptance of gratuities. No municipal officer or employee shall accept any money or other consideration or favor from anyone other than the city for the performance of an act which he would be required or expected to perform in the regular course of his duties; nor shall any officer or employee accept, directly or indirectly, any gift, gratuity, or favor of any kind which might reasonably be interpreted as an attempt to influence his actions with respect to city business. (1980 Code, § 1-902)
- **4-103.** Outside employment. No full-time officer or employee of the city shall accept any outside employment without written authorization from the mayor. The mayor shall not grant such authorization if the work is likely to interfere with the satisfactory performance of the officer's or employee's duties, or is incompatible with his municipal employment, or is likely to cast discredit upon or create embarrassment for the city. (1980 Code, § 1-903)

- 4-104. Political activity. Municipal officers and employees may individually exercise their right to vote and privately express their political views as citizens. However, no municipal officer or employee shall solicit political campaign contributions or engage in or actively participate in any municipal political campaign. These restrictions shall not apply to elective officials. (1980 Code, § 1-904)
- 4-105. <u>Use of municipal time, facilities, etc.</u> No municipal officer or employee shall use or authorize the use of municipal time, facilities, equipment, or supplies for private gain or advantage to himself or any other private person or group. Provided, however, that this prohibition shall not apply where the board of mayor and aldermen has authorized the use of such time, facilities, equipment, or supplies, and the city is paid at such rates as are normally charged by private sources for comparable services. (1980 Code, § 1-905)
- **4-106.** <u>Use of position</u>. No municipal officer or employee shall make or attempt to make private purchases, for cash or otherwise, in the name of the city, nor shall he otherwise use or attempt to use his position to secure unwarranted privileges or exemptions for himself or others. (1980 Code, § 1-906)
- **4-107.** <u>Strikes and unions</u>. No municipal officer or employee shall participate in any strike against the city, nor shall he join, be a member of, or solicit any other municipal officer or employee to join any labor union which authorizes the use of strikes by government employees. (1980 Code, § 1-907)

CHAPTER 2

SOCIAL SECURITY FOR OFFICERS AND EMPLOYEES

SECTION

- 4-201. Policy and purpose as to coverage.
- 4-202. Necessary agreements to be executed.
- 4-203. Withholdings from salaries or wages.
- 4-204. Appropriations for employer's contributions.
- 4-205. Records to be kept and reports made.
- 4-206. Exclusion of coverage due to another retirement system.
- 4-207. Exclusion of coverage due to lack of authorization.
- 4-201. Policy and purpose as to coverage. It is hereby declared to be the policy and purpose of this city to provide for all eligible employees and officials of the city, whether employed in connection with a governmental or proprietary function, the benefits of the system of federal old age and survivors insurance. In pursuance of said policy, and for that purpose, the city shall take such action as may be required by applicable state and federal laws or regulations. (1980 Code, § 1-701)
- 4-202. Necessary agreements to be executed. The mayor is hereby authorized and directed to execute all the necessary agreements and amendments thereto with the state executive director of old age insurance, as agent or agency, to secure coverage of employees and officials as provided in the preceding section and to have said agreements and amendments thereto, and the payments provided thereunder, relate back to and be effective and payable as of January 1, 1951. (1980 Code, § 1-702)
- **4-203.** Withholdings from salaries or wages. Withholdings from the salaries or wages of employees and officials for the purpose provided in the first section of this chapter are hereby authorized to be made in the amounts and at such times as may be required by applicable state or federal laws or regulations, and shall be paid over to the state or federal agency designated by said laws or regulations. (1980 Code, § 1-703)
- **4-204.** Appropriations for employer's contributions. There shall be appropriated from available funds such amounts at such times as may be required by applicable state or federal laws or regulations for employer's contributions, and the same shall be paid over to the state or federal agency designated by said laws or regulations. (1980 Code, § 1-704)

- **4-205.** Records to be kept and reports made. The city shall keep such records and make such reports as may be required by applicable state and federal laws or regulations. (1980 Code, § 1-705)
- 4-206. Exclusion of coverage due to another retirement system. There is hereby excluded from this chapter any authority to make any agreement with respect to any position or any employee or official now covered or authorized to be covered by any other provision of this code or ordinance creating any retirement system for any employee or official of the city. (1980 Code, § 1-706)
- 4-207. Exclusion of coverage due to lack of authorization. (1) There is hereby excluded from this chapter any authority to make any agreement with respect to any employee or official not authorized to be covered by applicable federal or state laws or regulations, or any elective official rendering legislative services, it being the legislative intent to authorize the extension of the benefits of the System of Federal Old Age and Survivors Insurance to include fee based employees as of January 1, 1951, and emergency and part-time employees as of October 1, 1962.
- (2) Acting under § 4-207(1) hereinabove, the mayor is directed to amend the social security agreement executed on December 31, 1951, so as to extend the benefits of the System of Federal Old Age and Survivors Insurance to include emergency and part-time employees as of October 1, 1962. (1980 Code, § 1-707)

CHAPTER 3

TRAVEL REIMBURSEMENT REGULATIONS

SECTION

- 4-301. Purpose.
- 4-302. Enforcement.
- 4-303. Travel policy.
- 4-304. Travel reimbursement rate schedule.
- 4-305. Travel request.
- 4-306. Travel documentation.
- 4-307. Transportation.
- 4-308. Air.
- 4-309. Rail or bus.
- 4-310. Vehicles.
- 4-311. Taxi, limousine, and other transportation fares.
- 4-312. Lodging.
- 4-313. Meals and incidentals.
- 4-314. Miscellaneous expenses.
- 4-315. Entertainment.
- 4-316. Travel reconciliation.
- 4-317. Disciplinary action.
- **4-301.** Purpose. The purpose of this policy and referenced regulations is to bring the City of Humboldt into compliance with Public Acts 1993, Chapter 433. This act requires Tennessee municipalities to adopt travel and expense regulations covering expenses incurred by "any mayor and any member of the local governing body and any board or committee member elected or appointed by the mayor or local governing body, and any official or employee of the municipality whose salary is set by charter or general law."

To provide consistent travel regulations and reimbursement, this chapter is expanded to cover regular city employees. It's the intent of this policy to assure fair and equitable treatment to all individuals traveling on city business at city expense. (Ord. #93-6, July 1993)

- **4-302.** Enforcement. The chief administrative officer (CAO) of the city or his or her designee shall be responsible for the enforcement of these travel regulations. (Ord. #93-6, July 1993)
- **4-303.** Travel policy. (1) In the interpretation and application of this chapter, the term "traveler" or "authorized travel" means any elected or appointed municipal officer or employee, including members of municipal boards and committees appointed by the mayor or the municipal governing body, and the employees of such boards and committees who are traveling on official

municipal business and whose travel was authorized in accordance with this chapter. "Authorized traveler" shall not include the spouse, children, other relatives, friends, or companions accompanying the authorized traveler on city business, unless the person(s) otherwise qualifies as an authorized traveler under this chapter.

- (2) Authorized travelers are entitled to reimbursement of certain expenditures incurred while traveling on official business for the city. Reimbursable expenses shall include expenses for transportation; lodging; meals; registration fees for conferences, conventions, and seminars; and other actual and necessary expenses related to official business as determined by the CAO. Under certain conditions, entertainment expenses may be eligible for reimbursement.
- (3) Authorized travelers can request either a travel advance for the projected cost of authorized travel, or advance billing directly to the city for registration fees, air fares, meals, lodging, conferences, and similar expenses.

Travel advance requests aren't considered documentation of travel expenses. If travel advances exceed documented expenses, the traveler must immediately reimburse the city. It will be the responsibility of the CAO to initiate action to recover any undocumented travel advances.

- (4) Travel advances are available only for special travel and only after completion and approval of the travel authorization form.
- (5) The travel expense reimbursement form will be used to document all expense claims.
 - (6) To qualify for reimbursement, travel expenses must be:
 - (a) directly related to the conduct of the city business for which travel was authorized, and
 - (b) actual, reasonable, and necessary under the circumstances. The CAO may make exceptions for unusual circumstances.

Expenses considered excessive won't be allowed.

- (7) Claims of \$5 or more for travel expense reimbursement must be supported by the original paid receipt for lodging, vehicle rental, phone call, public carrier travel, conference fee, and other reimbursable costs.
- (8) Any person attempting to defraud the city or misuse city travel funds is subject to legal action for recovery of fraudulent travel claims and/or advances.
- (9) Mileage and motel expenses incurred within the city aren't ordinarily considered eligible expenses for reimbursement. (Ord. #93-6, July 1993)
- **4-304.** <u>Travel reimbursement rate schedules</u>. Authorized travelers shall be reimbursed according to the State of Tennessee travel regulation rates. The city's travel reimbursement rates will automatically change when the State of Tennessee rates are adjusted.

The municipality may pay directly to the provider for expenses such as meals, lodging, and registration fees for conferences, conventions, seminars, and other education programs. (Ord. #93-6, July 1993)

- 4-305. <u>Travel requests</u>. To ensure reimbursement for official travel, an approved travel authorization form is required. Lack of pre-approval doesn't prohibit reimbursement, but it does assure reimbursement within the limits of the city travel policy. All costs associated with the travel should be reasonably estimated and shown on the travel request form. An approved request form is needed before advanced expenses are paid or travel advances are authorized. A copy of the conference program, if applicable, should be attached to the form. If the program isn't available prior to the travel, submit it with the reimbursement form. (Ord. #93-6, July 1993)
- **4-306.** $\underline{\text{Travel documentation}}$. It's the responsibility of the authorized traveler to:
 - (1) Prepare and accurately describe the travel,
 - (2) Certify the accuracy of the reimbursement request.
- (3) Note on the reimbursement form all direct payments and travel advances made by the city, and
- (4) File the reimbursement form with the necessary supporting documents and original receipts.

The reimbursement form should be filed with the finance department within 10 days of return or at the end of the month, whichever is more practical. (Ord. #93-6, July 1993)

4-307. Transportation. All potential costs should be considered when selecting the modes of transportation. For example, airline travel may be cheaper than automobile when time away from work and increased meal and lodging costs are considered. When time is important, or when the trip is so long that other modes of transportation aren't cost-beneficial, air travel is encouraged.

If the traveler goes outside the state by means other than air, the reimbursement will be limited to air fare at tourist or economy class, ordinary expenses during the meeting dates, and one day's meals and motel before and after the meeting. The traveler will be required to take annual leave for any additional time taken beyond the day before and the day after the meeting dates.

Exceptions: When the traveler extends the trip with personal time to take advantage of discount fares, the reimbursement will be limited to the lesser of:

- (1) The actual expenses incurred or
- (2) The amount that would have been incurred for the business portion only. The calculations for the business portion of the trip must be made using the least expensive rates available.

All expenses and savings associated with extending the trip must be submitted with the expense reimbursement form. (Ord. #93-6, July 1993)

4-308. <u>Air</u>. When possible, the traveler should make full use of discounts for advance airline reservations and advance registration. The traveler should request conference, government, or weekend rates, whichever is cheaper, when making lodging or rental car reservations. The city will pay for tourist or economy class air travel. The traveler should get the cheapest reasonable fare and take advantage of "Super Saver" or other discount fares. Airline travel can be paid by direct billing to the city.

Mileage credits for frequent flyer programs accrue to the individual traveler. However, the city won't reimburse for additional expenses -- such as circuitous routing, extended stays, layovers to schedule a particular carrier, upgrading from economy to first class -- for travelers to accumulate additional mileage or for other personal reasons.

The city won't reimburse travel by private aircraft unless authorized in advance by the CAO. (Ord. #93-6, July 1993)

- **4-309.** Rail or bus. The city will pay for actual cost of tickets of priorapproved travel. (Ord. #93-6, July 1993)
- **4-310.** <u>Vehicles</u>. Automobile transportation may be used when a common carrier can't be scheduled, when it's more economical, when a common carrier isn't practical, or when expenses can be reduced by two or more city employees traveling together.
- (1) Personal vehicle. Employees should use city vehicles when possible. Use of a private vehicle must be approved in advance by the CAO. The city will pay a mileage rate not to exceed the rate allowed by the federal or state schedule, whichever the city adopts. The miles for reimbursement shall be paid from origin to destination and back by the most direct route. Necessary vicinity travel related to official city business will be reimbursed. However, mileage in excess of the Rand-McNally mileage must be documented as necessary and business-related. If an indirect route is taken, the Rand-McNally mileage table will be used to determine the mileage to be reimbursed.

If a privately owned automobile is used by two or more travelers on the same trip, only the traveler who owns or has custody of the automobile will be reimbursed for mileage. It's the responsibility of the traveler to provide adequate insurance to hold harmless the city for any liability from the use of the private vehicle.

In no event will mileage reimbursement, plus vicinity travel and associated automobile costs, exceed the lowest reasonable available air fare and associated air fare travel costs.

Travelers won't be reimbursed for automotive repair or breakdowns when using their personal vehicle.

- (2) <u>City vehicle</u>. The city may require the employee to drive a city vehicle. If a city vehicle is provided, the traveler is responsible for seeing that the vehicle is used properly and only for acceptable business. The employee will be reimbursed for expenses directly related to the actual and normal use of the city vehicle when proper documentation is provided. Out-of-town repair cost to the city vehicle in excess of \$100 must be cleared with the proper city official before the repair is authorized.
- (3) Rental cars. Use of a rental car isn't permitted unless it's less expensive or otherwise more practical than public transportation. Approval of car rental is generally required in advance by the CAO. Always request the government or weekend rate, whichever is cheaper. Anyone who uses a rental car for out-of-state travel must obtain liability coverage from the vendor.
- (4) Fines for traffic or parking violations won't be reimbursed by the city.
- (5) Reasonable tolls will be allowed when the most direct travel route requires them. (Ord. #93-6, July 1993)
- 4-311. <u>Taxi, limousine, and other transportation fares</u>. (1) When an individual travels by common carrier, reasonable fares will be allowed for necessary ground transportation. Bus or limousine service to and form airports should be used when available and practical. The city will reimburse mileage for travel to and from the local airport and parking fees, provided such costs don't exceed normal taxi/limousine fares to and from the airport. Receipts are required.
- (2) For travel between lodging quarters and meetings, conferences, or meals, reasonable taxi fares will be allowed. Remember, original receipts are required for claims of \$5 or more. Transportation to and from shopping, entertainment, or other personal trips is the choice of the traveler and not reimbursable.
- (3) Reimbursement claims for taxis, limousines, or other ground transportation must be listed separately on the expense form, claiming the destination and amount of each fare. (Ord. #93-6, July 1993)
- **4-312. Lodging**. The amount allocated for lodging shall not ordinarily exceed the maximum per diem rates authorized by the state rate schedule, whichever is chosen by the city.
- (1) Tennessee's current reimbursement rate is \$33, plus appropriate taxes.
- (2) Original lodging receipts must be submitted with the reimbursement form. Photocopies aren't acceptable.
- (3) If a traveler exceeds the maximum lodging per diem, excess costs are the responsibility of the traveler.
- (4) If the best rate is secured, and it still exceeds the maximum lodging per diem, the CAO may authorize a higher reimbursement amount.

Even if it costs more, travelers may be allowed to stay at the officially designated hotel of the meeting; however, more moderately priced accommodations must be requested whenever possible. It will be the traveler's responsibility to provide documentation of the "officially designated meeting site" room rates, if these rates are higher than the normal reimbursable amounts.

- (5) If two or more city employees travel together and share a room, the lodging reimbursement rate will be the maximum of two single rooms. If an employee shares a room with a non-employee, the actual cost will be allowed up to the maximum reimbursable amount. The receipt for the entire amount must be submitted with the expense form. (Ord. #93-6, July 1993)
- 4-313. <u>Meals and incidentals</u>. Receipts aren't required for meals and incidentals. The authorized travelers may be reimbursed the daily amount based on the rate schedule and the authorized length of stay. The per diem meal amounts are expected to cover meals, tips, porters, and incidental expenses. The authorized traveler won't be reimbursed more than this.

Whether meals may be claimed depends on when the traveler leaves and returns to the official station. The traveler's station is home or work, whichever produces the least cost to the city. When partial day travel is involved, the current per diem allowance is determined as follows:

<u>Meal</u>	<u>If departure before</u>	<u>If return after</u>
Breakfast	7 A.M.	8 A.M.
Lunch*	11 A.M.	1:30 P.M.
Dinner**	5 P.M.	6:30 P.M.

^{*}Generally, lunch won't be reimbursed unless overnight travel is involved. Lunch may be reimbursed if departure is before 11 A.M. and the employee is eligible to be reimbursed for dinner.

Regardless of which reimbursement rate the city uses, the amounts include tip, gratuity, etc. The hour and date of departure and return must be shown on the expense reimbursement form.

The excess cost of an official banquet may be allowed provided proper documentation or explanation is submitted with the expense reimbursement form. If a meal is included as part of a conference or seminar registration, or is included with the air fare, then the allowance for that meal should be subtracted from the total allowance for the day. For example, if a dinner is included as part

^{**}When overnight travel is involved, dinner reimbursement is made regardless of departure time.

of the conference fee, the maximum meal allowance for the day should be reduced by the allowed dinner amount.

PLEASE NOTE:

The municipality has selected to reimburse travelers at the State of Tennessee travel regulation rates. The city's rates will automatically change when the state's rates are adjusted. (Ord. #93-6, July 1993)

- **4-314.** <u>Miscellaneous expenses</u>. (1) Registration fees for approved conferences, conventions, seminars, meetings, and other educational programs will be allowed and will generally include the cost of official banquets, meals, lodging, and registration fees. Registration fees should be specified on the original travel request form and can include a request for pre-registration fee payment.
- (2) The traveler may be reimbursed for personal phone calls while on official travel, but the amount will be limited to \$_____ per day.
- (3) A \$4 allowance will be reimbursable for hotel/motel check-in and baggage handling expenses.
- (4) Laundry, valet service, tips and gratuities are considered personal expenses and aren't reimbursable.
- (5) For travel outside the United States, all expenses claimed must be converted to U.S. dollars. The conversion rate and computation should be shown on each receipt. (Ord. #93-6, July 1993)
- **4-315. Entertainment**. (1) The city may pay for certain entertainment expenses provided that:
 - (a) The entertainment is appropriate in the conduct of city business;
 - (b) The entertainment is approved by the CAO;
 - (c) The group or individuals involved are identified; and
 - (d) Documentation is attached to the expense form to support the entertainment expense claims.
- (2) To request reimbursement for authorized entertainment expenses, be sure to include with the expense reimbursement form:
 - (a) Required receipts. All requests must be supported by original receipts from the vendor (restaurant, caterer, ticket office, etc.). Reasonable tips and gratuities included on the receipt by the vendor are reimbursable.
 - (b) A disclosure and explanation statement, explaining the purpose of the entertainment and identifying the group and the number of people entertained (or individual names listed if not a recognized group).

If the CAO is the person filing the claim, then it must be approved by the governing board before the finance officer authorizes payment. (Ord. #93-6, July 1993)

4-316. Travel reconciliation. (1) Within 10 days of return from travel, or by the end of the month, the traveler is expected to complete and file the expense reimbursement form. It must be certified by the traveler that the amount due is true and accurate. Original lodging, travel, taxi, parking, and other receipts must be attached.

If the city provided a travel advance or made advanced payment, the traveler should include that information on the expense form. In the case of advances, the form should have a reconciliation summary, reflecting total claimed expenses with advances and city pre-payments indicated. The balance due the traveler or the refund due the city should be clearly shown -- below the total claim on the form or in a cover memo attached to the front of the form.

- (2) If the traveler received a travel advance and spent less than the advance, the traveler should attach a check made payable to the city for that difference.
- (3) The CAO will address special circumstances and issues not covered in this chapter on a case-by-case basis. (Ord. #93-6, July 1993)
- **4-317.** <u>Disciplinary action</u>. Violation of the travel rules can result in disciplinary action for employees. Travel fraud can result in criminal prosecution of officials and/or employees. (Ord. #93-6, July 1993)

CHAPTER 4

OCCUPATIONAL SAFETY AND HEALTH PROGRAM¹

SECTION

- 4-401. Title.
- 4-402. Purpose.
- 4-403. Coverage.
- 4-404. Standards authorized.
- 4-405. Variances from standards authorized.
- 4-406. Administration.
- 4-407. Funding the program.
- **4-401.** <u>Title</u>. This chapter shall be known as "The Occupational Safety and Health Program Plan" for the employees of the City of Humboldt. (Ord. #2003-05, Aug. 2003, as replaced by Ord. #2013-02, April 2013)
- **4-402. Purpose**. The City of Humboldt in electing to update the established program plan will maintain an effective and comprehensive occupational safety and health program plan for its employees and shall:
- (1) Provide a safe and healthful place and condition of employment that includes:
 - (a) Top management commitment and employee involvement;
 - (b) Continually analyze the worksite to identify all hazards and potential hazards;
 - (c) Develop and maintain methods for preventing or controlling the existing or potential hazards; and
 - (d) Train managers, supervisors, and employees to understand and deal with worksite hazards.
- (2) Acquire, maintain and require the use of safety equipment, personal protective equipment and devices reasonably necessary to protect employees.
- (3) Record, keep, preserve, and make available to the Commissioner of Labor and Workforce Development, or persons within the Department of Labor and Workforce Development to whom such responsibilities have been delegated, adequate records of all occupational accidents and illnesses and personal injuries for proper evaluation and necessary corrective action as required.

¹The Occupational Safety and Health Program for the City of Humboldt, including Appendices I through V is included in this municipal code as Appendix 2.

- (4) Consult with the Commissioner of Labor and Workforce Development with regard to the adequacy of the form and content of records.
- (5) Consult with the Commissioner of Labor and Workforce Development, as appropriate, regarding safety and health problems which are considered to be unusual or peculiar and are such that they cannot be achieved under a standard promulgated by the state.
- (6) Provide reasonable opportunity for the participation of employees in the effectuation of the objectives of this program plan, including the opportunity to make anonymous complaints concerning conditions or practices injurious to employee safety and health.
- (7) Provide for education and training of personnel for the fair and efficient administration of occupational safety and health standards, and provide for education and notification of all employees of the existence of this program plan. (Ord. #2003-05, Aug. 2003, as replaced by Ord. #2013-02, April 2013)
- **4-403.** Coverage. The provisions of the occupational safety and health program plan for the employees of the City of Humboldt shall apply to all employees of each administrative department, commission, board, division, or other agency whether part-time or full-time, seasonal or permanent. (Ord. #2003-05, Aug. 2003, as replaced by Ord. #2013-02, April 2013)
- **4-404.** Standards authorized. The occupational safety and health standards adopted by the City of Humboldt are the same as, but not limited to the State of Tennessee Occupational Safety and Health Standards promulgated, or which may be promulgated, in accordance with section 6 of the Tennessee Occupational Safety and Health Act of 1972.¹ (Ord. #2003-05, Aug. 2003, as replaced by Ord. #2013-02, April 2013)
- 4-405. <u>Variances from standards authorized</u>. Upon written application to the Commissioner of Labor and Workforce Development of the State of Tennessee, we may request an order granting a temporary variance from any approved standards. Applications for variances shall be in accordance with Rules of Tennessee Department of Labor and Workforce Development Occupational Safety and Health, Variances from Occupational Safety and Health Standards, chapter 0800-01-02, as authorized by <u>Tennessee Code Annotated</u>, title 50. Prior to requesting such temporary variance, we will notify or serve notice to our employees, their designated representatives, or interested parties and present them with an opportunity for a hearing. The posting of

¹State law reference

<u>Tennessee Code Annotated</u>, title 50, chapter 3.

notice on the main bulletin board shall be deemed sufficient notice to employees. (Ord. #2003-05, Aug. 2003, as replaced by Ord. #2013-02, April 2013)

- **4-406.** Administration. For the purposes of this chapter, the safety director is designated to perform duties and to exercise powers assigned to plan, develop, and administer this program plan. The safety director shall develop a plan of operation for the program plan in accordance with Rules of Tennessee Department of Labor and Workforce Development Occupational Safety and Health, Safety and Health Provisions for the Public Sector, chapter 0800-01-05, as authorized by Tennessee Code Annotated, title 50. (Ord. #2003-05, Aug. 2003, as replaced by Ord. #2013-02, April 2013)
- **4-407. Funding the program**. Sufficient funds for administering and staffing the program plan pursuant to this chapter shall be made available as authorized by the City of Humboldt. (Ord. #2003-05, Aug. 2003, as replaced by Ord. #2013-02, April 2013)