## **TITLE 13**

# PROPERTY MAINTENANCE REGULATIONS<sup>1</sup>

## **CHAPTER**

- 1. PUBLIC NUISANCES AND OTHER OFFENSES.
- 2. SLUM CLEARANCE.

#### CHAPTER 1

## PUBLIC NUISANCES AND OTHER OFFENSES

#### **SECTION**

- 13-101. Enumerated public nuisances.
- 13-102. Unlawful acts against the public health.
- 13-103. Overgrown and dirty lots.
- 13-104. Enforcement.
- **13-101.** Enumerated public nuisances. It shall be unlawful for any person, firm, or corporation owning, leasing, occupying, or having control of property within the corporate limits to create, maintain, or permit to be maintained on said property any of the following conditions, which are hereby declared to be public nuisances, unlawful, and dangerous to the health and welfare of the public:
- (1) Any pool, pond, cow pen, horse lot, stable, chicken house or other places or enclosures which become filthy, offensive, or acts as the breeding place of disease or disease-carrying pests such as flies and mosquitoes;
- (2) Any house or structure of any description which has fallen into decay or ruins;
- (3) Any waste or sewer pipe from any kitchen, bath room, house, or other premises, discharging into the streets or onto other public or private places;
- (4) Any dead body of any animal, not intended for food, or anything from which foul or obnoxious exhalations may arise;
- (5) Any sewage disposal facilities which do not comply with the provisions of title 18, chapter 2 of this code;
- (6) The growth of trees, vines, grass, and/or underbrush so as to be unsightly and obnoxious to the public; and

<sup>1</sup>Municipal code references Animal control: title 10.

Littering streets, etc.: § 16-107.

- (7) The accumulation of trash, rubbish, cans, paper, and/or stagnant water so as to be unsightly, obnoxious, and/or dangerous to the public and public health. (1971 Code, § 8-401)
- **13-102.** <u>Unlawful acts against the public health</u>. It shall be unlawful for any person, firm, or corporation to violate any of the following provisions:
- (1) To permit, create, or cause any of the conditions enumerated in § 13-101 of this code.
- (2) To violate within this municipality any provisions of the state food, drug, and cosmetic laws.
- (3) To park, locate, or occupy any house trailer or portable building unless it complies with all plumbing, electrical, sanitary, and building provisions applicable to stationary structures and the proposed location conforms to the zoning provisions of the municipality and unless a permit therefor shall have been first duly issued by the building official, as provided for in the building code.
- (4) To permit or cause the escape of such quantities of dense smoke, soot, cinders, noxious acids, fumes, dust, or gases as to be detrimental to or to endanger the health, comfort, and safety of the public or so as to cause or have a tendency to cause injury or damage to property or business. (1971 Code, § 8-402)
- 13-103. Overgrown and dirty lots.<sup>1</sup> (1) Prohibition. Pursuant to the authority granted to municipalities under Tennessee Code Annotated, § 6-54-113, it shall be unlawful for any owner of record of real property to create, maintain, or permit to be maintained on such property the growth of trees, vines, grass, underbrush and/or the accumulations of debris, trash, litter, or garbage or any combination of the preceding elements so as to endanger the health, safety, or welfare of other citizens or to encourage the infestation of rats and other harmful animals.
- (2) <u>Designation of public officer or department</u>. The board of commissioners shall designate an appropriate department or person to enforce the provisions of this section.
- (3) Notice to property owner. Prior to the enforcement of this section of the ordinance, by authority of this chapter, the property (i.e. house) will be tagged with notice, specifying a ten (10) day period (or twenty (20) day period if the owner of record is a carrier engaged in the transportation of property, or is a utility transmitting communications, electricity, gas, liquids, steam, sewage

Section 13-103 can be used when the city seeks to clean up the lot at the owner's expense and place a lien against the property for the cost of the clean-up but not to prosecute the owner in city court.

<sup>&</sup>lt;sup>1</sup>Municipal code reference

or other materials), excluding Saturdays, Sundays and legal holidays, by which the violation must be remedied. The property owner will also be notified, at the same time and the last known address, by certified mail/return receipt requested, of the violation(s), specifying the period of time in which the violation must be remedied. Written notice will include the following:

- (a) A brief statement that the owner is in violation of § 13-303 of the Alcoa Municipal Code, which has been enacted under the authority of <u>Tennessee Code Annotated</u>, § 6-54-113, and that the property of such owner may be cleaned-up at the expense of the owner and a lien placed against the property to secure the cost of clean-up;
- (b) The person, office, address and telephone number of the department or person giving the notice; and,
- (c) A cost estimate for remedying the noted condition, which shall be in conformity with the standards of cost in the city.
- Clean-up at property owner's expense. If the property owner of record fails or refuses to remedy the condition within ten (10) days after receiving the notice (twenty (20) days if the owner is a carrier engaged in the transportation of property or is a utility transmitting communications, electricity, gas, liquids, steam, sewage, or other materials), the department or person designated by the board of commissioners to enforce the provisions of this section shall immediately cause the condition to be remedied or removed at a cost in conformity with reasonable standards, and the cost thereof shall be assessed against the owner of the property. Upon the filing of the notice with the office of the register of deeds in Blount County, the costs shall be a lien on the property in favor of the municipality, second only to liens of the state, county, and municipality for taxes, any lien of the municipality for special assessments, and any valid lien, right, or interest in such property duly recorded or duly perfected by filing, prior to the filing of such notice. These cost shall be placed on the tax rolls of the municipality as a lien and shall be added to property tax bills to be collected at the same time and in the same manner as property taxes are collected. If the owner fails to pay the costs, they may be collected at the same time and in the same manner as delinquent property taxes are collected and shall be subject to the same penalty and interest as delinquent property taxes.
- (5) Appeal. The owner of record who is aggrieved by the determination and order of the public officer may appeal the determination and order to the board of commissioners. The appeal shall be filed with the city recorder within ten (10) days following the receipt of the notice issued pursuant to subsection (3) above. The failure to appeal within this time shall, without exception, constitute a waiver of the right to a hearing.
- (6) <u>Judicial review</u>. Any person aggrieved by an order or act of the board of commissioners under subsection (5) above may seek judicial review of the order or act. The time period established in subsection (4) above shall be stayed during the pendency of judicial review.

- (7) Supplemental nature of this section. The provisions of this section are in addition and supplemental to, and not in substitution for, any other provision in the municipal charter, this municipal code of ordinances or other applicable law which permits the city to proceed against an owner, tenant or occupant of property who has created, maintained, or permitted to be maintained on such property the growth of trees, vines, grass, weeds, underbrush and/or the accumulation of the debris, trash, litter, or garbage or any combination of the preceding elements, under its charter, any other provisions of this municipal code of ordinances or any other applicable law. (as amended by Ord. #04-037, Nov. 2004)
- 13-104. Enforcement. (1) When it shall be determined by the city manager that any owner, lessee, occupier, or person having control of property has violated any of the provisions of § 13-1010fthis code, he shall give notice to such person to immediately remedy the prohibited condition; and in the event such person shall fail or refuse to do so within ten (10) days after such notice, the city shall immediately cause such condition to be remedied or removed and the cost thereof assessed against such owner, lessee, occupier, or person having control of the property plus a 10% penalty which shall be added thereto; and such cost and penalty shall be placed upon the tax rolls of the city as a lien upon the property and shall be collected in the same manner as the city taxes are collected.
- (2) When it shall be determined that any person has violated § 13-102 of this code, such person shall be punishable under the general penalty clause of this code. (1971 Code, § 8-403)

# **CHAPTER 2**

# SLUM CLEARANCE<sup>1</sup>

## **SECTION**

- 13-201. Findings of board.
- 13-202. Definitions.
- 13-203. "Public officer" designated; powers.
- 13-204. Initiation of proceedings; hearings.
- 13-205. Orders to owners of unfit structures.
- 13-206. When public officer may repair, etc.
- 13-207. When public officer may remove or demolish.
- 13-208. Lien for expenses; sale of salvage materials; other powers not limited.
- 13-209. Basis for a finding of unfitness.
- 13-210. Service of complaints or orders.
- 13-211. Enjoining enforcement of orders.
- 13-212. Additional powers of public officer.
- 13-213. Powers conferred are supplemental.
- 13-214. Structures unfit for human habitation deemed unlawful.
- 13-201. <u>Findings of board</u>. Pursuant to <u>Tennessee Code Annotated</u>, § 13-21-101, <u>et seq.</u>, the board of commissioners finds that there exists in the city structures which are unfit for human occupation due to dilapidation, defects increasing the hazards of fire, accident or other calamities, lack of ventilation, light or sanitary facilities, or due to other conditions rendering such dwellings unsafe or unsanitary, or dangerous or detrimental to the health, safety and morals, or otherwise inimical to the welfare of the residents of the city.
- **13-202.** <u>Definitions</u>. (1) "Municipality" shall mean the City of Alcoa, Tennessee, and the areas encompassed within existing city limits or as hereafter annexed.
- (2) "Governing body" shall mean the board of commissioners charged with governing the city.
- (3) "Public officer" shall mean the officer or officers who are authorized by this chapter to exercise the powers prescribed herein and pursuant to <u>Tennessee Code Annotated</u>, § 13-21-101, <u>et seq</u>.
- (4) "Public authority" shall mean any housing authority or any officer who is in charge of any department or branch of the government of the city or state relating to health, fire, building regulations, or other activities concerning structures in the city.

Tennessee Code Annotated, title 13, chapter 21.

<sup>&</sup>lt;sup>1</sup>State law reference

- (5) "Owner" shall mean the holder of title in fee simple and every mortgagee of record.
- (6) "Parties in interest" shall mean all individuals, associations, corporations and others who have interests of record in a dwelling and any who are in possession thereof.
- (7) "Structures" shall mean any building or structure, or part thereof, used for human occupation and intended to be so used, and includes any outhouses and appurtenances belonging thereto or usually enjoyed therewith.
- 13-203. "Public officer" designated; powers. There is hereby designated and appointed a "public officer," to be the code enforcement officer of the city, to exercise the powers prescribed by this chapter, which powers shall be supplemental to all others held by the code enforcement officer.
- 13-204. <u>Initiation of proceedings; hearings</u>. Whenever a petition is filed with the public officer by a public authority or by at least five (5) residents of the city charging that any structure is unfit for human occupancy or use, or whenever it appears to the public officer (on his own motion) that any structure is unfit for human occupation or use, the public officer shall, if his preliminary investigation discloses a basis for such charges, issue and cause to be served upon the owner of, and parties in interest of, such structure a complaint stating the charges in that respect and containing a notice that a hearing will be held before the public officer (or his designated agent) at a place therein fixed, not less than ten (10) days nor more than thirty (30) days after the service of the complaint; and the owner and parties in interest shall have the right to file an answer to the complaint and to appear in person, or otherwise, and give testimony at the time and place fixed in the complaint; and the rules of evidence prevailing in courts of law or equity shall not be controlling in hearings before the public officer.
- 13-205. Orders to owners of unfit structures. If, after such notice and hearing as provided for in the preceding section, the public officer determines that the structure under consideration is unfit for human occupancy or use, he shall state in writing his finding of fact in support of such determination and shall issue and cause to be served upon the owner thereof an order:
- (1) If the repair, alteration or improvement of the structure can be made at a reasonable cost in relation to the value of the structure (not exceeding fifty percent [50%] of the reasonable value), requiring the owner, during the time specified in the order, to repair, alter, or improve such structure to render it fit for human occupancy or use or to vacate and close the structure for human occupancy or use; or
- (2) If the repair, alteration or improvement of said structure cannot be made at a reasonable cost in relation to the value of the structure (not to exceed

fifty percent [50%] of the value of the premises), requiring the owner within the time specified in the order, to remove or demolish such structure.

13-206. When public officer may repair. etc. If the owner fails to comply with the order to repair, alter, or improve or to vacate and close the structure as specified in the preceding section hereof, the public officer may cause such structure to be repaired, altered, or improved, or to be vacated and closed; and the public officer may cause to be posted on the main entrance of any dwelling so closed, a placard with the following words: "This building is unfit for human occupancy or use; the use or occupation of this building for human occupancy or use is prohibited and unlawful."

13-207. When public officer may remove or demolish. If the owner fails to comply with an order, as specified above, to remove or demolish the structure, the public officer may cause such structure to be removed and demolished.

13-208. Lien for expenses; sale of salvaged materials; other **powers not limited.** The amount of the cost of such repairs, alterations or improvements, or vacating and closing, or removal or demolition by the public officer shall be assessed against the owner of the property, and shall upon the filing of the notice with the office of the register of deeds of Blount County, be a lien on the property in favor of the municipality, second only to liens of the state, county and municipality for taxes, any lien of the municipality for special assessments, and any valid lien, right, or interest in such property duly recorded or duly perfected by filing, prior to the filing of such notice. These costs shall be collected by the municipal tax collector or county trustee at the same time and in the same manner as property taxes are collected. If the owner fails to pay the costs, they may be collected at the same time and in the same manner as delinquent property taxes are collected and shall be subject to the same penalty and interest as delinquent property taxes. In addition, the municipality may collect the costs assessed against the owner through an action for debt filed in any court of competent jurisdiction. The municipality may bring one action for debt against more than one or all of the owners of properties against whom said costs have been assessed and the fact that multiple owners have been joined in one action shall not be considered by the court as a misjoinder of parties. If the structure is removed or demolished by the public officer, he shall sell the materials of such structure and shall credit the proceeds of such sale against the cost of the removal or demolition, and any balance remaining shall be deposited in the Chancery Court of Blount County by the public officer, shall be secured in such manner as maybe directed by such court, and shall be disbursed by such court provided, however, that nothing in this section shall be construed to impair or limit in any way the power of the City of Alcoa to define and declare

nuisances and to cause their removal or abatement, by summary proceedings or otherwise.

- 13-209. Basis for a finding of unfitness. The public officer defined herein shall have the power and may determine that a structure is unfit for human occupation and use if he finds that conditions exist in such structure which are dangerous or injurious to the health, safety or morals of the occupants or users of such structure, the occupants or users of neighboring structures or other residents of the City of Alcoa; such conditions may include the following (without limiting the generality of the foregoing): defects therein increasing the hazards of fire, accident, or other calamities; lack of adequate ventilation, light, or sanitary facilities; dilapidation; disrepair; structural defects; and uncleanliness.
- 13-210. Service of complaints or orders. Complaints or orders issued by the public officer pursuant to this chapter shall be served upon persons, either personally or by registered mail, but if the whereabouts of such person is unknown and the same cannot be ascertained by the public officer in the exercise of reasonable diligence, and the public officer shall make an affidavit to that effect, then the serving of such complaint or order upon such persons may be made by publishing the same once each week for two (2) consecutive weeks in a newspaper printed and published in the city. In addition, a copy of such complaint or order shall be posted in a conspicuous place on the premises affected by the complaint or order. A copy of such complaint or order shall also be filed for record in the Register's Office of Blount County, Tennessee, and such filing shall have the same force and effect as other lis pendens notices provided bylaw.
- 13-211. Enjoining enforcement of orders. Any person affected by an order issued by the public officer served pursuant to this chapter may file a suit in chancery court for an injunction restraining the public officer from carrying out the provisions of the order, and the court may, upon the filing of such suit, issue a temporary injunction restraining the public officer pending the final disposition of the cause; provided, however, that within sixty (60) days after the posting and service of the order of the public officer, such person shall file such suit in the court. The remedy provided herein shall be the exclusive remedy and no person affected by an order of the public officer shall be entitled to recover any damages for action taken pursuant to any order of the public officer, or because of noncompliance by such person with any order of the public officer.
- 13-212. <u>Additional powers of public officer</u>. The public officer, in order to carry out and effectuate the purposes and provisions of this chapter, shall have the following powers in addition to those otherwise granted herein:

- (1) To investigate conditions of the structures in the city in order to determine which structures therein are unfit for human occupation or use;
- (2) To administer oaths, affirmations, examine witnesses and receive evidence;
- (3) To enter upon premises for the purpose of making examination, provided that such entry shall be made in such manner as to cause the least possible inconvenience to the persons in possession;
- (4) To appoint and fix the duties of such officers, agents and employees as he deems necessary to carry out the purposes of this chapter; and
- (5) To delegate any of his functions and powers under this chapter to such officers and agents as he may designate.
- 13-213. <u>Powers conferred are supplemental</u>. This chapter shall not be construed to abrogate or impair the powers of the city with regard to the enforcement of the provisions of its charter or any other ordinances or regulations, nor to prevent or punish violations thereof, and the powers conferred by this chapter shall be in addition and supplemental to the powers conferred by the charter and other laws.
- 13-214. Structures unfit for human habitation deemed unlawful. It shall be unlawful for any owner of record to create, maintain or permit to be maintained in the city structures which are unfit for human occupation due to dilapidation, defects increasing the hazards of fire, accident or other calamities, lack of ventilation, light or sanitary facilities, or due to other conditions rendering such dwellings unsafe or unsanitary, or dangerous or detrimental to the health, safety and morals, or otherwise inimical to the welfare of the residents of the city.

Violations of this section shall subject the offender to a penalty of up to five hundred dollars (\$500) for each offense. Each day a violation is allowed to continue shall constitute a separate offense.