

# MUNICIPAL E-NEWS

SEPTEMBER 2021 | QUARTER 3 | ISSUE 101



## Selected New MTAS Resources

The Consolidation of City and County Governments: A Look at the History and Outcome-Based Research of These Efforts (updated 2021) | [DOWNLOAD](#)

Volunteer Firefighter Educational Incentive Pay Program | [DOWNLOAD](#)

A Review of Selected Municipal Food Truck Ordinances | [DOWNLOAD](#)

Smoke Alarm Installation Policy During a Pandemic | [DOWNLOAD](#)

New **Knowledgebase** materials can be found here: [VIEW](#)

New **MRLn** (MTAS Research Library Online) materials can be found here: [VIEW](#)

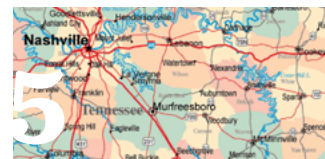
New **MORe** (MTAS Online Resource) materials can be found here: [VIEW](#)

## UPCOMING TRAINING CLASSES

Municipal Technical Advisory Service  
 Institute for Public Service

1610 University Ave.  
 Knoxville, TN 37921  
 Phone: 865-974-0411 | Fax: 865-974-0423

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## Message from MTAS Executive Director

**W**hile I'm a fan of Forrest Gump and his box of chocolates, I'd also like to share with you **that life is like a Sudoku puzzle.** My nephew had recently gotten into the puzzle craze and he exclaimed that "you have to look at all the rows, columns, and boxes - you can't just isolate one to solve the grid." I agreed with him. You have to see how each box relates to the ones beside it.



Margaret Norris  
Executive Director

7				5	9	3		8
5	8		4				2	6
2	4		8		3		7	
		7	6		2	4	3	
8	3	4	1			7		
6			7	3		5		1
	7	1		2	6			3
	6	8		7	1		9	
		5		4		6	1	7

If you're not familiar with the game, the set up is: 'three rows of three' arranged with 'three columns of three' for a total of nine, three by three boxes. There are numbers from one to nine that are provided and for each row, column, and box, there cannot be any duplicates. The concept is simple but mastering the game takes time and practice, and it helps to have hints like: start with the most used number, and start with the box, row or column with the most numbers.

So, how does this relate to anything municipal related? Sometimes you must step back and look at the big picture - seeing just a part of it won't help you solve your problem. And, if you change the wording from 'box' to 'block' what does that do? Each block in the neighborhood is related to the one next to it, and so on. What impacts the third block impacts the fourth block; and you need to understand those impacts to solve the issue, whatever the issue may be. How many blocks make up your community?

Similarly, if you study your municipal problem with the part that gives you the most clues, you'll experience the greatest success by starting there. Because again, what helps you solve one section, will help you solve the others. It also helps to know at what point you start guessing, so that you can go back and try another option as opposed to starting over from square one.

***Yes, life is like a Sudoku puzzle. May you enjoy the game, and call upon MTAS if you're ever in need of a hint to solve the puzzle.***

## Flood Ready Tennessee and TREEDC Partner to Provide Flood Resources to Tennessee Cities



**T**he Tennessee Renewable Energy and Economic Development Council (TREEDC) announced a partnership with [Flood Ready Tennessee](#). **Flood Ready Tennessee** is a coalition of county and city mayors, local elected officials, city administrators, business owners, homeowners, faith leaders, and concerned citizens dedicated to making our state more resilient against the impacts of frequent flooding. You can join the coalition by [CLICKING HERE](#).

Recently, we were saddened to witness the tragic flooding in areas of Waverly and surrounding cities. Flooding affects every corner of the state costing Tennesseans \$243 million annually. Flooding from rivers, creeks, and insufficient stormwater infrastructure continues to batter communities large and small. Businesses and homes are repeatedly damaged or destroyed from heavy rains, and the constant threat of flooding is dragging down economic development in many areas.

Flood Ready Tennessee is urging the state to take a leadership role in coordinating regional flood planning, providing technical and financial resources, and supporting communities in their flood mitigation efforts. Please see the [attached document](#) for more details.

Flood Ready Tennessee is asking mayors to join the coalition to tell the stories of their communities and advocate for solutions.

### Opportunities will include:

- Media engagements to highlight leadership on flood issues including TV, radio, and press interviews, op-eds and press releases.
- Advocacy meetings with state government officials and legislators.

If you would like to join the coalition, [CLICK HERE: <https://forms.gle/8PimSMDcnDLq8P5E7>](#)

To stay up-to-date on the latest, follow us on social media: [Facebook](#) [Twitter](#) [Instagram](#)

For additional questions, reach out to TREEDC President Dwain Land ([mayorland@gmail.com](mailto:mayorland@gmail.com)) at 423-718-3435 or Logan Matthews ([lmattthews@cooleyys.com](mailto:lmattthews@cooleyys.com)) at 615-968-1800.

Visit the Flood Ready Tennessee website for more information: <https://floodreadytn.com/>

### Have questions about the National Flood Insurance Program?

TEMA and FEMA host monthly webinars that address floodplain management administration and enforcement best practices.

The webinars are held the second Tuesday of each month from 9-11 a.m. CST.

The webinar schedule for the remainder of 2021 is below:

<b>September 14</b>	<b>Agricultural Structures</b>
<b>October 12-14</b>	<b>(TN AFPM '21 Conference) - Letter of Map Changes</b>
<b>November 9</b>	<b>Streams: Alterations &amp; Relocations</b>
<b>December 7</b>	<b>Community Rating System: Why Join?</b>

If you are interested in registering for these webinars, please email Joseph Gregory, EM2 Specialist at [Joseph.Gregory@tn.gov](mailto:Joseph.Gregory@tn.gov)



## FEMA Launches Full Application of the National Risk Index with More Customization and Reporting and Data Updates



FEMA

**F**EMA has announced the full application launch of the National Risk Index, an online mapping tool that visually identifies traits of communities most at risk from natural hazards. It provides a holistic view of community risk by providing baseline relative risk scores. It measures a community's risk for 18 natural hazards, in addition to resilience, social vulnerability, and expected annual loss. The index helps users understand natural hazard risk and supports informed risk reduction decisions for mitigation planning and emergency management. By providing standardized risk data and an overview of multiple risk factors, the tool can help communities, especially those with limited flood mapping and risk assessment capabilities, prepare for natural hazards.



The tool was originally released in November 2020 at a limited capacity. Now, fully available for use by state, local, tribal, and

territorial partners, the index includes the ability to generate more customized analyses and reports, including community risk profiles and risk comparison reports for any county or census tract. The tool is free and designed to be easy to use, and data from the site can be downloaded.

More information can be found at: <https://www.fema.gov/flood-maps/products-tools/national-risk-index>

To get started: Visit the National Risk Index to understand your risk to natural hazards: <https://hazards.fema.gov/nri/map#>

- Explore the interactive map
- Learn more about your local natural hazard risk
- Access the Index's data to create your own maps and apps

## ARPA Local Fiscal Recovery Funds Deposit & Collateral Considerations

You've likely seen a lot of information recently about ARPA Local Fiscal Recovery Funds. Whether a municipality is considered a metropolitan city (entitlement city) or non-metro city (non-entitlement city), one important decision to make prior to submitting a request for funding is to decide where the funds will be deposited. The recommended best practice is to establish a separate bank account for ARPA funds.



### *Deposit of Funds*

It is important to discuss the ARPA deposit with the municipality's financial institution prior to submitting the financial institution information to the U.S. Treasury or State of Tennessee. Due to collateralization requirements, the municipality needs to ensure its financial institution will accept the funds. Another option is to have the funds deposited into a new or existing Local Government Investment Pool (LGIP) account.

### *MORe Information*

Find more information about collateral requirements, the collateral pool, and the investment pool on the MTAS website using the following link: <https://www.mtas.tennessee.edu/reference/receipt-and-investment-funds>

Please contact your MTAS Finance & Accounting Consultant if you have any questions.



## Population Changes for Municipalities, Counties in Tennessee 2010-2020: A Brief Look at the 2020 Decennial Census Data

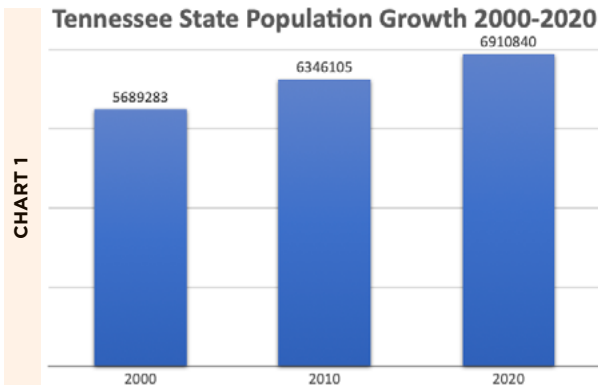
Tennessee has experienced significant population growth from 2000 to 2020. There was an increase of 656,822 persons or 11.54 percent from 2000 to 2010 that when combined with the increase of 564,735 persons or 8.9 percent from 2010 to 2020 represents a total increase in population of 1,221,557 persons or 21.47 percent increase from 2000 to 2020. (See Chart 1)



**Frances Adams-O'Brien**  
MTAS Librarian & Producer  
of MTAS Municipal E-News



**Chuck Downham**  
MTAS Municipal  
Management Consultant



Several cities located throughout Tennessee with a concentration of such cities in middle Tennessee also experienced significant population growth from 2010 to 2020. Cities experiencing the highest percentage population growth from 2010 to 2020 include most notably Berry Hill (+293.3 percent), Thompson's Station (+241.16 percent), and Nolensville (+135.95 percent) that are all located in Middle Tennessee. Cities experiencing the most significant growth in population measured by number of persons include Nashville-Davidson Metropolitan Government (balance) (+88,225), Murfreesboro (+44,014), Clarksville (+33,793), Spring Hill (+20,969), and Franklin (+20,967). (See Table 1)

**Top 20 Cities Population Growth by Percentage from 2010 to 2020 (Table 1)**

Municipality	2010 Population	2020 Population	Change	Percent Change
Berry Hill	537	2112	1575	293.30%
Thompson's Station	2194	7485	5291	241.16%
Nolensville	5861	13829	7968	135.95%
Louisville	2439	4384	1945	79.75%
Spring Hill	29036	50005	20969	72.22%
Mount Juliet	23671	39289	15618	65.98%
Rossville	664	1041	377	56.78%
Piperton	1445	2263	818	56.61%
Hartsville/Trousdale County	7870	11615	3745	47.59%
Medina	3479	5126	1647	47.34%
Gallatin	30278	44431	14153	46.74%
Lebanon	26190	38431	12241	46.74%
Murfreesboro	108755	152769	44014	40.47%
Saltillo	303	420	117	38.61%
Saulsbery	81	112	31	38.27%
Oakland	6623	8936	2313	34.92%
Eagleville	604	813	209	34.60%
Collegedale	8282	11109	2827	34.13%
Charlotte	1235	1656	421	34.09%
Franklin	62487	83454	20967	33.55%

There were several cities located primarily in rural areas of Tennessee that experienced population decline from 2010 to 2020. Most notably, Whiteville (-43.81 percent), Cumberland Gap (-36.64 percent), and Orme (-30.95 percent) that are each located in rural counties in West and East Tennessee each experienced population decline. Cities experiencing

Continued from page 5...

the most population decline measured by number of persons include Memphis (-3,211), Whiteville (-2,032), Dyersburg (-981), Martin (-648), and Ripley (-645) that are all located in West Tennessee. (See Table 2)

**County Information**

Several counties experienced population growth from 2010 to 2020 including Trousdale (+47.59 percent), Williamson (+35.23 percent), and Rutherford (+30.04 percent). The top 20 counties experiencing the most population growth as a percentage change from 2010 to 2020 are located in Middle and East Tennessee with the majority of such counties located in high-growth urbanizing areas of Tennessee. (See Table 3)

TABLE 2

Top 20 Cities Population Decline by Percentage from 2010 to 2020 (Table 2)				
Municipality	2010 Population	2020 Population	Change	Percent Change
Whiteville	4638	2606	-2032	-43.81%
Cumberland Gap	494	313	-181	-36.64%
Orme	126	87	-39	-30.95%
Viola	131	93	-38	-29.01%
Toone	364	270	-94	-25.82%
Cottage Grove	88	66	-22	-25.00%
Rives	326	246	-80	-24.54%
Normandy	141	108	-33	-23.40%
Watauga	458	353	-105	-22.93%
Gallaway	680	528	-152	-22.35%
Hickory Valley	99	78	-21	-21.21%
McLemoresville	352	288	-64	-18.18%
Palmer	672	551	-121	-18.01%
Bell Buckle	500	410	-90	-18.00%
Parrottsville	263	217	-46	-17.49%
Yorkville	286	236	-50	-17.48%
Mason	1609	1337	-272	-16.90%
Trimble	637	547	-90	-14.13%
Parker's Crossroads	330	284	-46	-13.94%
Mitchellville	189	163	-26	-13.76%

TABLE 3

Top 20 Counties Population Growth by Percentage from 2010 to 2020 (Table 3)				
County	2010 Population	2020 Population	Change	Percent Change
Trousdale	7870	11615	3745	47.59%
Williamson	183182	247726	64544	35.23%
Rutherford	262604	341486	78882	30.04%
Wilson	113993	147737	33744	29.60%
Montgomery	172331	220069	47738	27.70%
Maury	80956	100974	20018	24.73%
Sumner	160645	196281	35636	22.18%
Bledsoe	12876	14913	2037	15.82%
Davidson	626681	715884	89203	14.23%
Macon	22248	25216	2968	13.34%
Loudon	48556	54886	6330	13.04%
Sequatchie	14112	15826	1714	12.15%
Marshall	30617	34318	3701	12.09%
Bedford	45058	50237	5179	11.49%
Van Buren	5548	6168	620	11.18%
Knox	432226	478971	46745	10.81%
Putnam	72321	79854	7533	10.42%
Blount	123010	135280	12270	9.97%
Robertson	66283	72803	6520	9.84%
Bradley	98963	108620	9657	9.76%



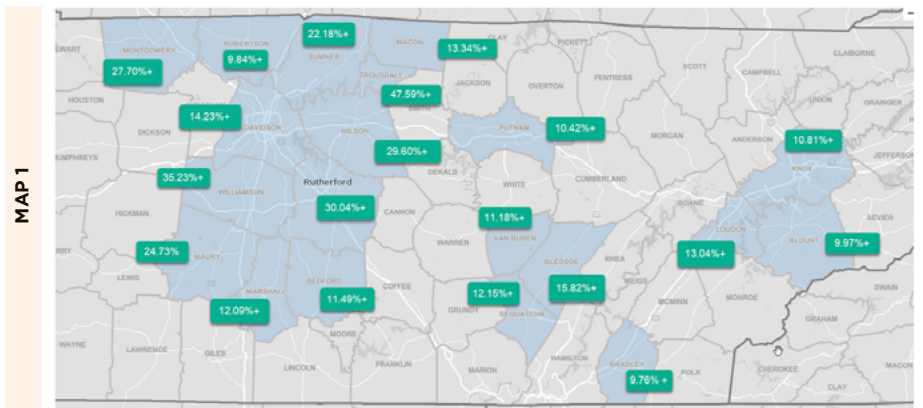
There were several rural counties that experienced population decline from 2010 to 2020 that included Lake (-10.56 percent), Lauderdale (-9.61 percent), and Hardeman (-6.57 percent) that are each located in West Tennessee. The decline in population being experienced in several rural counties across Tennessee coincides with shifting population growth trends occurring in more urbanized counties. (See Table 4)

**Top 20 Counties Population Growth by Percentage from 2010 to 2020 (Map 1)**

Map 1 below illustrates counties that experienced significant population growth from 2010 to 2020. The counties experiencing growth are concentrated in middle Tennessee as well as areas in East Tennessee that correspond with the listing of cities experiencing the highest percentage of population growth among cities across Tennessee.

**TABLE 4**

Top 20 Counties Population Decline by Percentage from 2010-2020 (Table 4)				
County	Population 2010	Population 2020	Change	Percent Change
Lake	7832	7005	-827	-10.56%
Lauderdale	27815	25143	-2672	-9.61%
Hardeman	27253	25462	-1791	-6.57%
Weakley	35021	32902	-2119	-6.05%
Haywood	18787	17864	-923	-4.91%
Wayne	17021	16232	-789	-4.64%
Crockett	14586	13911	-675	-4.63%
Morgan	21987	21035	-952	-4.33%
Dyer	38335	36801	-1534	-4.00%
Benton	16489	15864	-625	-3.79%
Clay	7861	7581	-280	-3.56%
Campbell	40716	39272	-1444	-3.55%
Obion	31807	30787	-1020	-3.21%
Decatur	11757	11435	-322	-2.74%
Hancock	6819	6662	-157	-2.30%
Unicoi	18313	17928	-385	-2.10%
Carter	57424	56356	-1068	-1.86%
Houston	8426	8283	-143	-1.70%
Scott	22228	21850	-378	-1.70%
Johnson	18244	17948	-296	-1.62%



Data Source: TN State Data Center, Boyd Center for Business and Economic Research, University of Tennessee Knoxville. <https://tnsdc.utk.edu/2021/08/12/2020-population-of-tennessee-counties-and-incorporated-areas/>



## 2020 Census Impact on State Shared Sales Tax Appropriations

**A**s final 2020 census numbers begin to emerge, cities should be aware that one impact of the change from the 2010 population numbers is the effect on state shared revenues. Please refer to the following MTAS document for the fiscal year 2021-2022 estimates on the state-shared taxes and appropriations:

[State-Shared Taxes and Appropriations for the Coming Fiscal Year](#)

This document will be updated as more is known.

For example, a population increase of 100 is estimated to impact a municipality in the amount of \$15,377. It will be a positive impact if a city

showed an increase in population between 2010 and 2020, but it will be a negative impact if the city saw a decline in population in this time period.

The new state shared revenue calculations should appear with the September 2021 payment.

If you have questions please contact Brad Harris, MTAS finance and accounting consultant at [brad.harris@tennessee.edu](mailto:brad.harris@tennessee.edu) or 423-718-0797.



**Brad Harris**  
MTAS Finance and  
Accounting Consultant

## Volunteer Firefighter Educational Incentive Pay Program

**T**ennessee's 112th General Assembly approved new legislation that provides an annual monetary incentive to volunteer firefighters that complete an approved training program and eventually earn professional credentials at minimum of Firefighter I level certification through the Tennessee Fire Commission.

House Bill 0772 and Senate Bill 0778 passed and were published as Public Chapter 478. This legislation amended the current Tennessee Code Annotated, Title 4, Chapter 24 that already authorized monetary incentive for full-time career



**Steve Cross**  
MTAS Fire  
Management Consultant

firefighters that complete an approved training program and earn a minimum level of certification. The amended legislation provides for \$600 to each volunteer firefighter that meets program requirements.

What must a fire department do for its members to earn this educational incentive pay from the state of Tennessee?

MTAS explains all of the details [here](#).

<https://www.mtas.tennessee.edu/knowledgebase/volunteer-firefighter-educational-incentive-pay-program>





**Have you seen the new state-of-the-art IPS training facility located in Nashville? You need to check it out!**

**I**n response to the IPS Strategic Plan microgoal to “Have a state-of-the-art education facility in each grand division by 2020,” the new IPS Training Suite at Polk Avenue is now open!

The IPS Training Suite at Polk Center features two large meeting rooms that can be separated by air walls, three breakout rooms, a larger conference room, a multipurpose room and full-service kitchen. The Polk Avenue Center has ample free parking available.

IPS has also rented additional space in Cookeville at 25 W. Broad St. and converted it to a large training space. The capacity for this space is 46.

MTAS and the other agencies of IPS have already been making use of this beautiful and accommodating new facility.



Take a virtual 360-degree tour of the new facility now! [https://youtu.be/JqWqdJdO\\_Fc](https://youtu.be/JqWqdJdO_Fc)

To stay informed about the changes happening related to training facilities at the institute, sign up here: <https://www.ips.tennessee.edu/signup/>





**Did you miss the annual MTAS Business Tax training? Now you don't have to wait until next year!**

Contact us for information on how to access the recording to learn what's new with business tax/licensing, portal changes and the Tennessee Taxpayer Access Point.

**Late Summer/Fall Upcoming Training**

Mark your calendars and register via [K@TE](mailto:K@TE) or visit us at [mtas.tennessee.edu/training](https://mtas.tennessee.edu/training).

**General**

- September 9 Defining a Path to Inclusion and Innovation through the 4 Stages of Psychological Safety
- October 7 Natural Gas Primer for Elected Officials

**Utility Board Training - Continuing Education**

- September 15 Key Wastewater Regulations and Challenges
- September 22 Managing a Municipal Potable Water Utility
- October 14 Capital Assets and Long-Term Planning for Utilities
- October 20 Best Practices in Utility Policies

**CMFO Continuing Education**

- October 13-28 Drug Fund Administration and Sensitive Property and Evidence\*  
Knoxville, Johnson City, Collegedale, Cookeville, Nashville, Jackson, Memphis

**Planning Commission Training and Continuing Education**

- November 2-17 Planning and Zoning\*  
Johnson City, Cleveland, Cookeville, Nashville, Jackson, Memphis

*\*In-person (subject to change due to ever-changing COVID pandemic)*

**Calling All Municipal Court Clerks!**

MTAS will be offering its annual MCC Foundations and Updates Seminars for municipal court clerks this fall in seven cities across Tennessee. This class is focused on the fundamental elements of running a municipal court geared toward newer court clerks, along with new law and updated practices for experienced court clerks.

The classes are free and anyone is eligible to attend, court clerks, city judges, city attorneys, and anyone else who may interact with municipal courts.

**Here are the dates and locations:**

- September 23 – Nashville
- September 29 – Cookeville
- September 30 – Collegedale
- October 6 – Knoxville
- October 7 – Johnson City
- October 13 – Jackson
- October 14 – Bartlett

Contact John Eskew, Municipal Courts Specialist, for more information:  
(615) 733-0604 | [john.eskew@tennessee.edu](mailto:john.eskew@tennessee.edu)

Contact Doug Brown, Training Coordinator, for registration information:  
(865)-974-9140 | [doug.brown@tennessee.edu](mailto:doug.brown@tennessee.edu)



## TREEDC Names Bolivar Mayor McTizic as West Tennessee Coordinator

**B**olivar Mayor Julian McTizic was recently appointed to the position of West Tennessee Coordinator of the Tennessee Renewable Energy & Economic Development Council (TREEDC). The 108 mayors of TREEDC and the board are looking forward to working with McTizic to help bring in more clean energy development and awareness in West Tennessee. He will help TREEDC transform more West Tennessee communities into sustainable communities that creates new jobs and economic development in the region.

McTizic is a native of Bolivar, a rural town in Hardeman County. On July 1, 2017, at the age of 30, he was sworn in as the youngest, and first African-American elected mayor of the city of Bolivar. He is a Paul Harris Fellow in the Bolivar Chapter of Rotary International, a member of the Bolivar General Hospital Healthcare Foundation, the NAACP, and the Joint Economic and



Community Development Board. In his elected position, he is a member of the Young Elected Officials where he serves as the State Director for Tennessee. He is a member of the Executive Board of the Southwest Tennessee Development District and is a Certified Economic Developer from the UT Center for Industrial Services. McTizic is a graduate of Hardeman County Leadership, the 2018 Class of WestStar. In 2019, Bolivar was designated as an Excellence in Community Development Award by TREEDC.

## Save the Date: TREEDC 2021 Annual Conference: December 9-10, 2021

**T**he Tennessee Renewable Energy & Economic Development Council (TREEDC) will hold its annual conference at Tennessee Tech University on December 9-10, 2021. The theme of our conference will be “Post-Pandemic Economic Recovery” for our cities, counties, businesses and colleges and universities. Panel presentations and discussions relating to economic recovery resources available to our members, COVID-19 assistance programs from our business members, and lessons learned from our mayors during the pandemic are part of the program. We will have

our annual awards presentations, exhibitors, and networking opportunities. We will also introduce you to our start-up companies that are part of the TREEDC network.

Click [TREEDC-2021 Conference Agenda](#) for the tentative agenda.



Members who are interested in giving a presentation can contact TREEDC President Dwain Land at 423-718-3435. We look forward to catching up with everyone at our annual conference.

# UPCOMING CONFERENCES

## TENNESSEE ASSOCIATION OF MUNICIPAL CLERKS AND RECORDERS

Fall 2021 Conference | September 15 - 17, 2021 | Franklin

## TENNESSEE MUNICIPAL LEAGUE 81ST ANNUAL CONFERENCE & EXPO

September 18 - 21, 2021 | Chattanooga

## TENNESSEE GOVERNMENT FINANCE OFFICERS ASSOCIATION ANNUAL CONFERENCE

September 30 - October 1, 2021 | Murfreesboro



## TENNESSEE CHAPTER OF THE AMERICAN PLANNING ASSOCIATION AND GEORGIA CHAPTER OF THE APA JOINT CONFERENCE

October 6-8, 2021 | Chattanooga

## TENNESSEE PUBLIC RISK MANAGEMENT ASSOCIATION

2021 Annual Conference | November 3 - 5, 2021 | Franklin

## TENNESSEE STORMWATER ASSOCIATION

2021 Annual Conference | October 19 - 21, 2021  
Montgomery Bell State Park (Burns, TN)

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